

NOTICE

TOWN OF LOS GATOS ENVIRONMENTAL IMPACT REVIEW

MITIGATED NEGATIVE DECLARATION

LEAD AGENCY: Town of Los Gatos
Community Development Department
110 East Main Street
Los Gatos, CA 95031
Staff Contact: Jennifer Savage, 408/399-5702 or jsavage@losgatosca.gov

PROJECT TITLE: CVS Pharmacy and Commercial Development
15600 & 15650 Los Gatos Boulevard
Planned Development Application PD-11-005
Negative Declaration ND-11-007

PROJECT DESCRIPTION:

The project applicant is requesting Planned Development approval to construct two commercial buildings at the northeast corner of the Los Gatos Boulevard and Los Gatos Almaden Road intersection. The 2.79-acre (121,717 s.f.) site is currently vacant but contains various structures associated with the former auto dealership use. Los Gatos Boulevard and Los Gatos Almaden Road bound the project site on the west and south, respectively.

Project implementation would involve development of 26,503 square feet of commercial space in two buildings, and a breakdown of this space would be as follows (Figure 2 of the Initial Study):

CVS Pharmacy:	14,576 square feet (s.f.) +1,980 s.f. mezzanine (overstock only)
Secondary Commercial Shops:	<u>11,927 s.f.</u>
Total Building Area:	26,503 s.f. (28,483 s.f. with mezzanine storage area)

The proposed lot coverage would be 22% and the proposed heights of the buildings would be a maximum of 33 feet. The building setbacks are proposed to be 20 feet along Los Gatos Boulevard and 62 Los Gatos Almaden Road, with no setback along the side (northern) property boundary. The proposed CVS pharmacy building would be located in the center of the site (visible and accessible from both Los Gatos Boulevard and Los Gatos Almaden Road). The secondary commercial building would be located behind the CVS pharmacy building along the northern project boundary. The project applicant expects that this secondary commercial building would likely accommodate a mix of tenants, such as a bank, medical services, or other basic needs services that would be complementary to the primary CVS pharmacy retail use.

The CVS pharmacy building would also include a pharmacy drive-thru window. It would be located at the northeast corner of the building, toward the rear of the building away from both Los Gatos Boulevard and Los Gatos Almaden Road. This drive-thru window is proposed to operate during standard hours (daily, 7:00 a.m. to 10:00 p.m.) with the option to operate 24 hours a day in the future.

Access to the proposed buildings would be provided by two driveways: one full access driveway on Los Gatos Almaden Road and one restricted access driveway on Los Gatos Boulevard (right-turn in and right-

turn out only). The driveway on Los Gatos Almaden Road would be located at the Los Gatos Almaden Road and Peach Blossom Drive intersection, forming the fourth (northern) leg of this intersection.

The project would provide 129 surface parking spaces, comprised of 124 regular spaces, 4 disabled vehicle spaces, and 1 disabled van space. Parking spaces would be provided on all sides of the CVS pharmacy building, with most spaces located in front of the building as well as along Los Gatos Boulevard and Los Gatos Almaden Road. Parking spaces would also be located in front of and behind (east of) the secondary building, as well as along the rear (eastern) project boundary. A driveway at the northwest corner of the project site would provide access from Los Gatos Boulevard to the parking lot.

Project plans also include the installation of landscaping throughout the site as well as a pedestrian plaza at the corner of the Los Gatos Boulevard and Los Gatos Almaden Road intersection. Seven of the 14 existing landscape trees located along the site's frontage on Los Gatos Boulevard and Los Gatos Almaden Road would be retained. Landscape trees would be planted throughout the parking lot as well as along the eastern project boundary, which abuts office and residential uses.

DETERMINATION:

Although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measure listed below has been added to the project, mitigating potential impacts to a less-than-significant level. An Environmental Impact Report will not be required.

STATEMENT OF REASONS TO SUPPORT FINDING:

1. Aesthetics

The project site is currently developed with one and two-story structures associated with the former car dealership. These structures would be replaced with two proposed buildings that are one to two stories high. The proposed CVS pharmacy building would be 27 feet high, but would have tower elements that are 33 feet high. It would also have a mezzanine level that would be used for storage. The proposed one-story secondary commercial building would be located north of the pharmacy building and would be approximately 18 to 20 feet high, with architectural elements that are almost 25 feet high.

The proposed CVS pharmacy building would be taller than the existing commercial buildings to the east, which are 25 to 27 feet high, and similar in height to the 31-foot high residential building to the northeast. Los Gatos Almaden Road and intervening street trees visually separate the proposed CVS pharmacy building from the existing El Gato Village shopping center to the south. The one-story buildings in this shopping center would not appear to be as tall as the proposed CVS pharmacy building, but since they are set back from Los Gatos Boulevard and Los Gatos Almaden Road, they are visually separated from the proposed CVS pharmacy building. Existing commercial buildings located across Los Gatos Boulevard (west of the site) are also one-story buildings. They too are separated visually from project buildings because of the intervening Los Gatos Boulevard and street/median trees. The proposed eight-foot high masonry wall, the retention and planting of landscape trees off- and on-site along the eastern project boundary, and proposed setbacks and intervening street trees along Los Gatos Almaden Road and Los Gatos Boulevard would help interrupt views, such that the differences in building heights would be less than significant.

Scenic Vistas. The principal views of scenic resources available in the project vicinity are those of the Santa Cruz Mountain hillsides and ridgeline to the south of the property. Views of the hillsides and ridgeline primarily constitute scenic views for pedestrians and motorists traveling southbound on Los Gatos Boulevard. Currently, the height of the auto dealership buildings on the site does not interfere with views of Santa Cruz Mountains ridgeline or upper hillsides. For southbound travelers on Los Gatos

Boulevard, these views are partially screened by street trees along the roadway median and project site frontage. The proposed project would entail the removal of five street trees along the east side of Los Gatos Boulevard in order to accommodate a bus stop turnout, pedestrian path onto the site, and extension of water utilities to the property. The removal of the two northernmost street trees would reduce the screening effects of these landscape features and permit new views of the project site and its commercial structures. The street trees in the Los Gatos Boulevard median would continue to provide minor filtering of views towards the site and Santa Cruz Mountains.

The two proposed commercial buildings proposed for the project site would be slightly taller than surrounding building heights, but within the 35-foot height limit in the CH zone (Los Gatos Municipal Code Section 29.60.440). The planned location of these buildings on the property along with the removal of street trees would result in the minor obstruction of hillside and ridgeline views from southbound Los Gatos Boulevard, depending upon the location and position of the observer. The screening of the hillside views would be limited in duration and extent for southbound travelers on Los Gatos Boulevard; the proposed heights for the commercial buildings conforms with the height requirements of the Town's Zoning Ordinance for Restricted Highway Commercial uses (CH). The project would not adversely affect viewsheds or significantly deplete, damage, or alter an existing landscape vista. As a result, the proposed project would not have a significant impact on a scenic vista in the community.

Scenic Resources Within a State Scenic Highway. The project site is located adjacent to Los Gatos Boulevard and Los Gatos Almaden Road in central Los Gatos, and is not visible from the State Route 17 and State Route 85 freeways. These two highways are not State-designated scenic highways and, consequently, the proposed project would not have a significant effect on scenic resources within a State-designated scenic highway.

Visual Character. The development of the proposed commercial buildings would replace existing views of vacant, one-story and two-story commercial structures, and the large parking lot associated with the former car dealership use. The subject property is situated along Los Gatos Boulevard between Los Gatos Almaden Road and Lark Avenue, and is within the plan area for the Los Gatos Boulevard Plan (LGBP). The Plan provides direction and guidelines for overall development and improvements along Los Gatos Boulevard. There are no specific goals or policies in the LGBP concerning existing or future development on the project site. However, Land Use Policies IV.D.2 and D.3 of the LGBP indicate:

- *2. New and relocating auto-related businesses shall be located (a) north of Los Gatos Almaden Road, (b) adjacent to existing auto dealerships, or (c) on a vacant site previously used for permitted auto sales.*
- *3. Neighborhood commercial, multi-family residential and office uses shall be concentrated south of Los Gatos Almaden Road.*

The LGBP also addresses public/private improvements that would contribute to the overall goals for the Los Gatos Boulevard corridor. Section III of the Plan discusses the concept of a node, which is defined as an activity center within neighborhoods and districts, and identifies the intersection of Los Gatos Boulevard and Los Gatos Almaden Road as a node location. The Plan states that the development at these points should “create anticipation and be distinctive.” This can be achieved with a strong sense of architecture, a coherent spatial form, and amenities such as public pedestrian enclaves, plazas, water features, pedestrian connections, public art and pocket parks. The LGBP provides a conceptual design for such improvements at the Los Gatos Boulevard and Los Gatos Almaden Road intersection, but the Plan does not specify particular improvements, private or public, for the project site. In order to conform with the principles of the LGBP, the project proposes to develop a pedestrian plaza at the intersection; the plaza would include: landscaping, porous concrete pavement, brick infill pavers, large stone boulders, a sitting wall, and illuminated bollards.

In addition to the Plan, the Town has adopted the Los Gatos Commercial Design Guidelines, which include specific recommendations for the architectural treatment, organization, and mix of buildings and open space in the Los Gatos Boulevard Plan area. The Commercial Design Guidelines Site Development principles emphasize the following:

- *5.A.2.1: Los Gatos Boulevard setbacks should be substantially landscaped.*
- *5.A.2.2: Automobile entries to projects and individual buildings shall be given special treatment with paving and landscaping.*
- *5.A.2.3: All projects shall have a clear and direct walkway between fronting streets and one or more of the primary building entries.*
- *5.A.2.4: Parking lots should be located behind or to the side of buildings facing Los Gatos Boulevard, whenever possible.*
- *5.A.2.5: Parking lots shall be heavily landscaped.*
- *5.A.2.6: Projects located on corner parcels at signalized intersections should incorporate major design features on the intersection corner.*
- *5.A.2.7: Projects backing up to residential neighborhoods should be sensitive to their potential impacts on the residents.*

In concept, the proposed project would be consistent with the above design principles, by including the following: landscaping along the site perimeter, special pavement treatment in the parking lot located adjacent to Los Gatos Boulevard; connecting the pedestrian walkway to Los Gatos Boulevard (but not on other streets); providing pedestrian amenities (e.g., sitting wall, planters, special pavement on walkways) in the plaza area on the site; providing landscape elements in the parking lot, in front of the building and at the intersection corner; and replacing the existing fencing along the eastern perimeter of the site with a wall and extensive tree plantings (adjacent to residential uses). In addition to visual screening for nearby residences to the east, the proposed wall would minimize potential noise effects from the loading area at the northeastern corner of the proposed CVS pharmacy building. The project also specifies the location of 80 of the proposed 129 (62%) parking spaces behind or to the side of the buildings facing Los Gatos Boulevard. Project consistency with the Commercial Design Guidelines will be reviewed in more detail during the Architecture and Site review process.

The visual character of the project site would also be affected by the removal of five street trees along Los Gatos Boulevard. The loss of two street trees at the northern perimeter of the project site would eliminate the screening effects of this landscaping and allow a direct view of project buildings as described above. Such tree removals are not considered to be a significant impact on the site's visual character. However, in order to ensure that the visual character of the project area is retained as envisioned by the Town's land use planning instruments (e.g. General Plan, Los Gatos Boulevard Plan, etc.), it is recommended that project plans incorporate landscape tree plantings on the northern portion of the Los Gatos Boulevard median strip in the project area, subject to review and approval by the Town.

The proposed project would be subject to the Architecture and Site (A&S) review process to ensure consistency with the Town's guidelines for commercial development along Los Gatos Boulevard. Certain recommendations provided by the Town's consulting architect will be incorporated into the project design as conditions of project approval. Compliance with these recommendations would ameliorate the visual effects associated with the proposed project and, consequently, the project's impacts on the visual character of the site and its surroundings would be less than significant.

Light or Glare. The former auto dealership had outdoor lighting and the proposed project would also include outdoor lighting. To reduce the potential for disturbance due to nighttime lighting, the project will need to comply with Town Code Section 29.10.09035, which prohibits the production of direct or

reflected glare (such as that produced by floodlight onto any area outside the project boundary). While Town Code will ensure that adjacent areas would not be illuminated, outside lighting on the site could be visible. However, existing and proposed landscaped trees along the eastern site boundary will help reduce the potential for visibility of the project's outdoor lighting.

2. Agriculture and Forestry Resources

The 2.79-acre (121,717 s.f.) site is currently vacant and contains various structures associated with the former auto dealership use. Project implementation would replace these structures with new commercial development. Since the site is not in agricultural use and has no agricultural potential due to its small size, location, and previous use, the project would not adversely affect any existing agricultural resources or operations. Since the properties surrounding the project site are developed with commercial and residential uses, the proposed project would not adversely affect other agricultural properties or result in the conversion of farmland to non-agricultural use.

3. Air Quality Planning

Air Quality Planning. The San Francisco Bay Area Air Basin is classified by the Bay Area Air Quality Management District (BAAQMD) as non-attainment for ozone and inhalable particulates (PM₁₀). To address these exceedances, the BAAQMD, in cooperation with the MTC and ABAG, prepared the *Bay Area 2005 Ozone Strategy (BAOS)* in September 2005 and *Particulate Matter Implementation Schedule (PMIS)* in November 2005. The *PMIS* discusses how the BAAQMD implements the California Air Resources Board's 103 particulate matter control measures. The most recently adopted air quality plan in the Basin is the *2010 Bay Area Clean Air Plan (CAP)*, which updates the *BAOS* and was adopted by the BAAQMD in September 2010. This *CAP* outlines how the San Francisco Bay Area will attain air quality standards, reduce population exposure and protect public health, and reduce greenhouse gas (GHG) emissions.

The consistency of the proposed project with the most recently adopted regional air quality plan, the *CAP*, is determined by comparing the project's consistency with pertinent land use and transportation control measures contained in the *CAP*. The project site is located adjacent to the VTA bus route 49 and the proposed commercial development would be consistent with *CAP* Policy TCM D-3, which promotes provision of employment development near transit to promote walking, bicycling, and transit use. The project's construction-related and operational emissions were determined to not exceed the BAAQMD's CEQA significance thresholds for criteria pollutants and PM_{2.5}. Therefore, the proposed project's emissions would be consistent with the BAAQMD's *CAP* (the most recently adopted regional air quality plan). Also, the *CAP* is based on the Town's General Plan in effect at the time the *CAP* was approved, and therefore, consistency of the project with the General Plan would indicate consistency with the *CAP*. Since the proposed project would be consistent with the uses allowed on the project site by the Los Gatos General Plan, the project would not conflict with or obstruct implementation of the applicable air quality plan, a less-than-significant impact.

Air Quality Standards. The BAAQMD is responsible for attaining and/or maintaining air quality in the San Francisco Bay Area Air Basin (SFBAAB) within Federal and State air quality standards. Specifically, the BAAQMD has the responsibility to monitor ambient air pollutant levels throughout the Basin and to develop and implement strategies to attain the applicable Federal and State standards. In June 2010, the BAAQMD adopted CEQA thresholds of significance and updated its CEQA Air Quality Guidelines, which provides guidance for assessing air quality impacts under CEQA. However, on March 5, 2012, the Alameda County Superior Court issued a judgment finding that the BAAQMD had failed to comply with CEQA when it adopted the Thresholds. The court issued a writ of mandate ordering the BAAQMD to set aside the Thresholds and cease dissemination of them until the BAAQMD had complied

with CEQA. On August 13, 2013, the California Court of Appeal reversed the Alameda County Superior Court judgment that invalidated the BAAQMD's CEQA thresholds of significance. In a published ruling, the Court directed that the Superior Court vacate the writ of mandate issued in March 2012, ordering the BAAQMD to set aside its June 2010 resolution (Res. #2010-06) "Adopting Thresholds for Use in Determining the Significance of Projects' Environmental Effects Under the California Environmental Quality Act." Therefore, the 2010/2011 BAAQMD CEQA Air Quality Guidelines and significance thresholds will be back in effect as soon as the Superior Court complies with the appellate court ruling.

Significance Thresholds. Exercising its own discretion as Lead Agency and similar to many other San Francisco Bay Area jurisdictions, the Town has decided to rely on the thresholds within the *Options and Justification Report* (dated October 2009) prepared by the BAAQMD, which serve as the basis for the 2010/2011 BAAQMD CEQA Air Quality Guidelines and significance thresholds. The BAAQMD *Options and Justification Report* establishes the following thresholds based on substantial evidence and are consistent with the thresholds outlined within the 2010/2011 BAAQMD CEQA Air Quality Guidelines:

- NO_x and ROG: 54 pounds/day
- PM₁₀: 82 pounds/day
- PM_{2.5}: 54 pounds/day

In addition to establishing the above significance thresholds for criteria pollutant emissions, the BAAQMD, in its *Options and Justification Report* and 2010/2011 CEQA Air Quality Guidelines, also recommended the following quantitative thresholds to determine the significance of construction-related and operational emissions of toxic air contaminants from individual project and cumulative sources on cancer and non-cancer health risks:

- Increased cancer risk of >10.0 in a million for individual projects and >100 in a million (from all local sources) for cumulative sources;
- Increased non-cancer risk of >1.0 Hazard Index (Chronic or Acute) for individual projects and >10.0 Hazard Index (from all local sources) for cumulative sources; and
- Ambient PM_{2.5} increase: >0.3 µg/m³ annual average for individual projects and >0.8 µg/m³ annual average (from all local sources) for cumulative sources.

Project Emissions. The project's construction-related and operational emissions are estimated and compared to the above significance thresholds in Table 1 of the Initial Study. As shown in this table, the project's construction-related and operational air pollutant emissions would not exceed the BAAQMD significance thresholds for criteria pollutants, a less-than-significant impact. However, the BAAQMD recommends that all Basic Construction Mitigation Measures be implemented for all construction projects, whether or not construction-related emissions exceed these significance thresholds. Therefore, the project's construction-related and operational increases in criteria pollutant emissions would be less than significant with implementation of Mitigation Measure AQ-1.

The project includes a pharmacy drive-thru window. Historically, such facilities have been considered a potentially significant source of air pollution from idling vehicles queuing in line and inching forward to the pick-up window. However, with improved emissions technology, it would now take thousands of idling cars to cause Clean Air standards to be exceeded.

The EMFAC2011 California emissions model shows that an idling passenger car in Northern California generates 0.4 pounds of CO per hour. The NO_x emission rate is 0.03 pounds per hour. Based on the estimated peak volume of 23 vehicles per hour in the drive through and assuming 10 minutes of idling per car, a peak hour would generate approximately 4 idle hours (23 vehicles x 10 minutes per vehicle ÷ 60 minutes per hour). The idling exhaust emissions would be 1.5 pounds of CO and 0.11 pounds of NO_x.

Based on BAAQMD-recommended guidelines, the fence-line concentration from idling emissions is estimated as follows:

Criteria Pollutant	Concentration ($\mu\text{g}/\text{m}^3$)	Ambient Standard ($\mu\text{g}/\text{m}^3$)	% of Standard
CO	695	23,000	3.0%
NO _x	52	339	15.3%

Idling exhaust emissions associated with the proposed drive-thru facility would not exceed ambient standards, and therefore, would be a less-than-significant impact.

Cumulative Air Quality Impacts. To address cumulative impacts on regional air quality, the Town utilizes the thresholds of significance established by the BAAQMD for construction-related and operational criteria pollutants and precursor emissions (specified above). These thresholds represent the levels at which a project’s individual emissions of criteria pollutants and precursors would result in a cumulatively considerable contribution to the SFBAAB’s existing air quality conditions. If daily average or annual emissions exceed these thresholds, the project would result in a cumulatively significant impact. Since the project’s construction-related and operational criteria pollutant emissions would not exceed the significance thresholds specified above, the project’s contribution would be less than cumulatively considerable and, therefore, less than significant.

Exposure of Sensitive Receptors. The California Air Resources Board (CARB) regulates vehicle fuels with the intent to reduce emissions. Diesel exhaust is a serious concern throughout California. The CARB identified diesel engine particulate matter as a toxic air contaminant and human carcinogen. The exhaust from diesel engines includes hundreds of different gaseous and particulate components, many of which are toxic. Many of these toxic compounds adhere to the diesel particles, which are very small and can penetrate deeply into the lungs. Diesel engine particulate matter has been identified as a human carcinogen. Mobile sources such as trucks, buses, and automobiles are some of the primary sources of diesel emissions. Studies show that diesel particulate matter concentrations are much higher near heavily traveled highways and intersections. The cancer risk from exposure to diesel exhaust is much higher than the risk associated with any other toxic air pollutant routinely measured in the region. Diesel exhaust contains both pulmonary irritants and hazardous compounds that can affect sensitive receptors such as young children, senior citizens, or those susceptible to chronic respiratory disease such as asthma, bronchitis, and emphysema.

In 2005, the CARB approved a regulatory measure to reduce emissions of toxic and criteria pollutants by limiting the idling of new heavy-duty diesel vehicles, which altered five sections of Title 13 of the California Code of Regulations. The changes relevant to the proposed project are in Section 2485, Airborne Toxic Control Measure to Limit Diesel-Fueled Commercial Motor Vehicle Idling, which limit idling of a vehicle’s primary diesel engine for greater than five minutes in any location (with some exceptions) or operation of a diesel-fueled auxiliary power system within 100 feet of residential areas.

Sensitive receptors are defined as facilities or land uses that include members of the population that are particularly sensitive to the effects of air pollutants, such as children, the elderly, and people with illnesses. Examples of these sensitive receptors are residences, schools, hospitals, and daycare centers. The CARB has identified the following groups of individuals as the most likely to be affected by air pollution: the elderly over 65, children under 14, athletes, and persons with cardiovascular and chronic respiratory diseases such as asthma, emphysema, and bronchitis. Sensitive receptors in the project vicinity include a multi-family residence (105 Carlton Avenue) located adjacent the site’s eastern boundary. This adjacent residence is considered to be the closest sensitive receptor to project construction and the maximally-exposed individual (MEI, see Attachment 1 of the Initial Study for location). The closest

schools, Green Hills Pre-School and Raymond J. Fisher Middle School, are located approximately 0.6 mile to the south.

Operation of the proposed commercial buildings would not generate toxic air contaminants (TACs) that would pose a health risks to adjacent or nearby uses. However, during project construction, combustion emissions from operation of off-road construction equipment on the project site would be generated and could expose adjacent and nearby receptors to diesel particulate matter (DPM) and other toxic air contaminants (TACs) that are associated with various health risk factors. Due to the proximity of sensitive receptors to the project site, a screening-level construction-related health risk analysis was completed for the project at the maximally-exposed individual (MEI), which is the multi-family residence at 105 Carlton Avenue (see Attachment 1 of the Initial Study for location). DPM exhaust emissions for on-site project construction from off-road heavy equipment were calculated using the CalEEMod computer model. The project's construction duration is estimated at approximately 125 works days (weekdays only with downtime for holidays, etc.), which would occur during a single calendar year.

The results of the health risk screening are summarized in Table 2 of the Initial Study. As indicated in this table, the project's construction-related DPM emissions would not exceed BAAQMD significance thresholds for cancer and non-cancer health risks for infants (up to 2 years in age), which have the highest age sensitivity factor (ASF). Therefore, the project's construction-related DPM emissions would result in temporary health risks that would be less than significant to infants, children, and adults.

In addition to the above construction-related risk and hazard impacts, sensitive receptors in the project vicinity would be exposed to cumulative risk and hazard impacts from the project's construction-related emissions in combination with existing stationary and mobile sources within approximately 1,000 feet of the project area. Therefore, in addition to project construction, possible local stationary or vehicular source emissions must be added to this concentration to determine the cumulative total. Specifically, the BAAQMD requires that existing stationary and mobile emissions (i.e. freeways or roadways with more than 10,000 vehicles per day) sources within 1,000 feet of the project area also be considered. Any potential cumulative health risk would, therefore, derive from project activities plus any existing identified risk sources within the project vicinity. When emissions from existing permitted stationary and mobile sources located within approximately 1,000 feet of the project are considered, cumulative health risks at the maximally-exposed individual (MEI) would be as indicated in Tables 3 and 4 of the Initial Study.

Odors. Project construction would generate nuisance diesel odors associated with operation of diesel construction equipment on-site (primarily during initial grading phases), but this effect would be localized, sporadic, and short-term in nature. Therefore, temporary impacts from nuisance diesel odors on adjacent residential receptors, which are located as close as 10 feet from the project boundary, are considered to be less than significant. According to the BAAQMD *CEQA Air Quality Guidelines*, land uses associated with odor complaints typically include wastewater treatment plants, landfills, confined animal facilities, composting stations, food manufacturing plants, refineries, and chemical plants. The project would not include any uses identified by the BAAQMD as being associated with odors. No new or unusual sources of nuisance odors would be associated with the proposed commercial use. Therefore, the project's potential for nuisance odor problems would be less than significant.

Mitigation Measures – Air Quality (AQ). Although the project's construction-related air pollutant emissions would not exceed the BAAQMD's applicable significance thresholds, the BAAQMD recommends that the following measure be implemented on all construction projects to reduce the project-related construction emissions:

AQ-1: Basic Construction Measures. To limit the project's construction-related dust and criteria pollutant emissions, the following BAAQMD-recommended Basic Construction Mitigation

Measures shall be included in the project’s grading plan, building plans, and contract specifications:

- a. All exposed surfaces (e.g., parking areas, staging areas, soil piles, graded areas, and unpaved access roads) shall be watered two times per day.
- b. All haul trucks transporting soil, sand, or other loose material off-site shall be covered.
- c. All visible mud or dirt track-out onto adjacent public roads shall be removed using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
- d. All vehicle speeds on unpaved roads shall be limited to 15 mph.
- e. All roadways, driveways, and sidewalks to be paved shall be completed as soon as possible.
- f. Idling times shall be minimized either by shutting equipment off when not in use or reducing the maximum idling time to five minutes (as required by the California airborne toxics control measure Title 13, Section 2485 of California Code of Regulations [CCR]). Clear signage shall be provided for construction workers at all access points.
- g. All construction equipment shall be maintained and properly tuned in accordance with manufacturer’s specifications. All equipment shall be checked by a certified mechanic and determined to be running in proper condition prior to operation.
- h. Post a publicly visible sign with the telephone number and person to contact at the Town regarding dust complaints. This person shall respond and take corrective action within 48 hours. The BAAQMD’s phone number shall also be visible to ensure compliance with applicable regulations.

4. Biological Resources

Special-Status Species, Sensitive Communities and Wetlands, Fish and Wildlife Movement, Corridors, Nursery Sites. The project site is developed with a parking lot and auto dealership buildings from previous commercial use of the property. Vegetation on the site consists of landscape trees, shrubs, and groundcover along the site perimeter. Trees along the eastern boundary of the site serve as an effective screening element for adjacent residential and commercial properties to the east on Carlton Avenue. The habitat value of site vegetation is limited to urban-adapted species.

The project site is located in urban setting in central Los Gatos. Due to the nature of the project site’s location and history, the subject property is unlikely to provide suitable habitat for special-status species. The site does not contain wetlands or riparian habitat, nor does the site contribute to the movement of migratory species. No federally listed, State-listed, or other special-status plant or animal species are recorded occurring on the project site, nor are they expected to occur on the subject property.

Tree and Biological Protection Ordinances. The Town of Los Gatos’ Tree Protection Ordinance (Section 29.10.0950 – 29.10.1045 of the Zoning Ordinance) prohibits the removal of any protected tree without first obtaining a permit. The intent of the Tree Ordinance is to “preserve the scenic beauty” of the Town of Los Gatos by maintaining existing trees and to replace trees when they are removed. Under the Tree Ordinance, trees are evaluated based on their physical characteristics, but not on their biological function or eligibility for protected status under state or federal regulations.

The Los Gatos Tree Protection Ordinance states that the preferred tree replacement is two or more trees of a species and size designated by the Director of the Parks and Public Works Department. Tree replacement requirements are based on canopy size, which is defined in Table 3-1 of the Ordinance, *Tree Canopy – Replacement Standard*. Tree canopy replacement requirements range from two to six 24-inch box size trees or two 36-inch and/or 48-inch box size trees, depending on the canopy size of the tree to be removed.

A tree survey was prepared for the applicant by the Town's consulting arborist, Deborah Ellis, MS, in December 2011 and April 2013 (updated in August 2013); copies of these reports are available for review at the Los Gatos Community Development Department (located at 110 East Main Street and available for review during counter hours from 8:00 a.m. to 1:00 p.m., Monday through Friday). The April 2013 (updated in August 2013) report has been included as Attachment 2 of the Initial Study. The arborist's assessment and revised project plans serve as the basis for the following evaluation of the project's potential effects on trees at the property.

The tree survey identified a total of 20 ordinance-sized (protected) trees (trees with a trunk diameter of four inches or greater). Fourteen are southern magnolias, and they are located along the site's frontages on Los Gatos Boulevard and Los Gatos Almaden Road. Of the remaining six trees, there are three coast live oaks, one green wattle, one evergreen flowering pear, and one Mexican fan palm.

Project plans indicate removal of eight protected trees. Ellis indicates that six more trees may need to be removed unless the hardscape and landscape design is significantly modified. Two trees (#5 and 22) were not included on the landscape plan and would need to be removed because they are located in the proposed parking lot in the northeastern corner of the site. Specifically, Ellis indicates that the proposed bioswale and landscape improvements threaten most of the magnolias located along the site's southern and western boundaries. Construction of this bioswale as well as installation of new landscaping (and associated irrigation pipes) could cause excessive damage to the roots of many of these trees and they may not survive. Ellis recommends relocation of the drainage swale away from these trees and modifications to the landscape plan to incorporate protective zones around existing magnolia trees designated to be retained to ensure their survival. As a condition of project approval, the applicant will be required to comply with requirements of the Tree Protection Ordinance (including Ellis' recommendations). Therefore, with this project condition, the project would not conflict with any local ordinances or policies protecting trees.

Habitat Conservation Plans. The proposed project would not be in conflict with any approved local, regional, or state habitat conservation plan.

5. Cultural Resources

Historical Resources. Project implementation would result in demolition of the existing buildings, foundations, and parking lot pavement on the project site. The structures are of recent construction and associated with the former auto dealership use. Therefore, no significant impacts on historic resources would result from proposed demolition of these structures.

Archaeological Resources and Human Remains. An archaeological literature review was undertaken by Holman & Associates at the Northwest Information Center (NWIC) located at Sonoma State University (file no. 08-0862) to obtain information about recorded historic and prehistoric archaeological sites in and around the project area, and information about previous archaeological field studies of the project area and its surroundings. A review of NWIC records revealed that the property did not contain any previously recorded archaeological sites, and that there were none within ¼ mile of it. The nearest prehistoric site is located on Blossom Hill Road at Fisher School. Based on available background information, Holman concluded that proposed development on the project site would not affect either historic or prehistoric archaeological resources, a less-than-significant impact.

Paleontological Resources. Paleontological resources are the fossilized remains of plants and animals, including vertebrates (animals with backbones), invertebrates (e.g., starfish, clams, ammonites, and marine coral), and fossils of microscopic plants and animals (microfossils). The age and abundance of fossils depend on the location, topographic setting, and particular geologic formation in which they are found. Fossil discoveries not only provide a historic record of past plant and animal life, but may assist geologists in dating rock formations. A review of records maintained by the University of California

Museum of Paleontology in Berkeley indicates that the closest paleontological resources recorded in Santa Clara County occur approximately 15.5 miles west of Los Gatos. These resources were discovered in geologic strata dating from the Late Pliocene and Miocene epochs of the Tertiary Period (65 to 1.8 million years ago).

6. Geologic, Soils, and Seismic Hazards

Geologic mapping for the proposed project indicates the site is underlain by Pleistocene alluvial fan deposits. These deposits are more recent and differ in age from those containing the recorded paleontological resources. Consequently, the potential for encountering paleontological resources at the project site is considered to be low.

A geotechnical investigation was conducted by Ninyo & Moore in June 2010 to evaluate the subsurface conditions at the proposed project site and provide geotechnical recommendations for construction of site improvements. This investigation was reviewed by Shaw Environmental and peer reviewed by the Town's consulting geotechnical engineer, AMEC Environment & Infrastructure. Because the geotechnical investigation was conducted when the 2007 California Building Code (CBC) was in effect and the 2010 CBC is now in effect, Ninyo & Moore conducted a supplemental review and determined that the findings of the 2010 geotechnical report are in general accordance with the 2010 CBC. The geotechnical report concluded that there are no substantial geotechnical hazards that would preclude the construction of the proposed improvements provided that the recommendations of the geotechnical report are implemented, and the peer review concurred with this conclusion. This section presents the results of the geotechnical investigation, AMEC's peer review, and published geologic information, which serve as the basis for the evaluation of geologic and seismic impacts associated with implementation of the proposed project.

The proposed project site is located within the central region of the Coast Ranges Geomorphic Province, which extends from the Oregon border south to the Transverse Ranges in Southern California. The topography is generally characterized by sub-parallel, northwest trending mountain ranges and intervening valleys. The region has undergone a complex geologic history of volcanic activity, folding, faulting, uplift, erosion and sedimentation.

At an elevation of approximately 347 feet above mean sea level, the project site and immediate vicinity are relatively flat. The geotechnical evaluation for the project included the installation of 11 soil borings to depths of approximately 10 to 49 ½ feet below ground surface. Based on this evaluation, the site is immediately underlain by 1 ¼ to 2 ½ inches of asphalt over approximately 6 to 10 ½ inches of aggregate base. Beneath the asphalt, the borings encountered approximately 2 to 7 feet of fill overlying alluvium in some areas while the fill was absent in other areas. The fill generally consists of brown, reddish brown, and olive gray, moist, very soft to very stiff clay with variable amounts of sand and gravel. The alluvium generally consists of brown, reddish brown, yellowish brown, and olive brown, damp to saturated, stiff to hard sandy clay as well as loose to very dense silty sand, clayey sand, and clayey gravel.

Groundwater was encountered at a depth of approximately 43 feet in one boring. However, groundwater levels can fluctuate in response to rainfall, landscape irrigation, surface and subsurface drainage patterns and other factors. The State of California Seismic Hazard Evaluation Report for Los Gatos indicates that the historical high groundwater level in the project area is approximately 20 feet below ground surface.

Seismic Hazards. The San Andreas, San Gregorio, Hayward, Rodgers Creek, Calaveras, and Greenville faults are major active strike-slip faults in the San Francisco Bay Region. The USGS estimates that there is a 63% probability of a strong earthquake (magnitude [Mw] 6.7 or higher) occurring on one of these regional faults in the 30-year period between 2003 and 2032. These faults and other known active faults which could potentially affect the project site are listed in Table 6 of the Initial Study along with the maximum moment magnitude expected for each fault. Potential seismic hazards resulting from

earthquake activity on one of these faults includes ground rupture (also called surface faulting); ground shaking; liquefaction and the related effects of settlement and lateral spreading; and landsliding. These hazards are discussed below.

Ground Rupture. The geotechnical report concludes that while the project site is mapped within 0.1 mile of the surface projection of the rupture area for the Monte Vista-Shannon fault (a thrust fault), the potential for ground rupture is low because the likelihood of deviation from the surface projection is low. However, lurching or ground cracking of the ground surface could result from nearby seismic events. The proposed project site is more than 4 miles from any of the other active faults listed in Table 6 of the Initial Study.

Ground Shaking. Ground shaking is the cause of most damage during earthquakes. The degree of shaking that would be expected at a particular site is dependent on the distance from the earthquake source, the magnitude of the earthquake, and the type, thickness, and condition of the geologic materials (bedrock, sediment, soil, fill). In accordance with the CBC, applicants for a building permit are required to determine the appropriate seismic design criteria for the proposed structures on the basis of soil type, the magnitude of the controlling seismic event, slip rate of the nearest fault, and distance to the nearest active fault. The structural design for the proposed structures would be based on Chapter 16 of the 2010 CBC, which provides criteria for the seismic design of buildings. The factors used to determine the seismic coefficients and other parameters that would be used to design the proposed buildings are listed in Table 7 of the Initial Study. They are established based on a series of tables and figures provided in Chapter 16 of the CBC that address different site factors, including the soil profile in the upper 100 feet below grade and mapped spectral acceleration parameters based on distance to the controlling seismic source/fault system. Using the US Geological Survey ground motion calculator, the geotechnical report for the project determined that the peak ground acceleration for the site is 0.91g, and the design peak ground acceleration is 0.61g.

Seismic design provisions of current building codes generally prescribe minimum lateral forces, applied statically to the structure, combined with the gravity forces of dead-and-live loads. Therefore, structures designed in accordance with the CBC should be able to: (1) resist minor earthquakes without damage, (2) resist moderate earthquakes without structural damage but with some nonstructural damage, and (3) resist major earthquakes without collapse but with some structural as well as nonstructural damage. While conformance to the current building code recommendations does not constitute any kind of guarantee that significant structural damage would not occur in the event of a maximum magnitude earthquake, it is reasonable to expect that a well-designed and well-constructed structure would not collapse or cause loss of life in a major earthquake.

As part of its review, the Town of Los Gatos Building Division would review the planned design to confirm compliance with the CBC. Because compliance with the CBC should ensure that the buildings constructed under the proposed project do not collapse or cause loss of life in a major earthquake, impacts related to groundshaking would be less than significant.

Liquefaction. Liquefaction is a phenomenon in which saturated cohesionless soils are subject to a temporary, but essentially total loss of shear strength because of pore pressure build-up under the reversing cyclic shear stresses associated with earthquakes. The project site is not located within a Santa Clara County Liquefaction Hazard Zone or a State of California Seismic Hazard Zone for liquefaction potential. The geotechnical report for the project also concludes that the soils below the groundwater table are relatively dense sandy clay and clayey sand alluvium that are not susceptible to liquefaction. Therefore, impacts related to liquefaction would be less than significant.

Seismic Landsliding. The proposed project site is relatively level, and is not located within State of California Seismic Hazard Zone for earthquake-induced landslide potential. Therefore, the potential for seismically-induced landslides is low and this impact would be less than significant.

Soil Erosion and Loss of Topsoil. Without proper soil stabilization controls, construction activities such as building demolition, excavation, backfilling, and grading can increase the potential for soil loss and erosion by wind and stormwater runoff through the removal of pavement, stabilizing vegetation, and exposure of areas of loose soil. During construction of the proposed project, soil disturbance would occur over much of the 2.79-acre site for excavation, grading, and other earth moving activities and these construction-related activities would increase the potential for soil erosion. However, the site would be completely covered with buildings or pavement once the project is constructed and the proposed project would not involve construction on an existing slope or result in newly created slopes that would substantially increase the potential for long-term erosion. Therefore, potential erosion-related impacts would be restricted to the construction period.

During construction, the project applicant would be required to comply with the requirements of Chapter 12 of the Town Code (Grading, Erosion and Sediment Control) as a condition of project approval as well as the General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities, Order No. 2009-0009-DWQ (Construction General Stormwater Permit) as discussed in Section 9, Hydrology and Water Quality. Compliance with the Grading, Erosion, and Sediment Control provisions of the Town Code includes obtaining a grading permit and implementing an approved erosion and sediment control plan. Compliance with the Construction General Stormwater Permit includes implementing a Stormwater Pollution and Prevention Plan. These plans would specify the use of best management practices to restrict soil erosion during construction. With implementation of the legally required actions of the Grading, Erosion and Sediment Control requirements of the Town Code as a condition of approval, and the requirements of the Construction General Stormwater Permit, geologic impacts related to erosion during construction would be less than significant.

The project site is currently developed and paved and excavation associated with previous development has removed any topsoil historically present. Therefore, there is not a well-developed topsoil horizon at the project site, and there would be no impact related to loss of topsoil.

Instability. Potential landslide and soils hazards within Santa Clara County have been mapped as part of the County's comprehensive evaluation of geologic hazards. The County map identifying compressible soil, landslide, and dike failure hazards indicates that none of these potential hazards would affect the project site. Therefore, impacts related to these phenomena are less than significant.

However, the geotechnical report for the project states that the fill materials and loose alluvial materials underlying the subject site are potentially compressible and could be subject to total and differential settlement. Undocumented fill materials used to backfill an underground storage tank excavation (discussed in Section 8, Hazards and Hazardous Materials) could also be subject to excessive settlement. Therefore, impacts related to location on a geologic unit or soil that could become unstable as a result of the project are considered significant. However, this impact would be reduced to a less than significant level with implementation of Mitigation Measure GEO-1, which requires implementation of the recommendations of the geotechnical investigation addressing removal of compressible materials and replacement with compacted fill.

Expansive Soils. Expansive soils can undergo significant volume changes with variations in moisture content and are known to shrink and harden when dried and expand and soften when wetted. The geotechnical report for the project concluded that the Expansion Index of the site soils is 37, corresponding to a low expansion potential. Therefore, impacts related to risks to life and property as a result of construction on expansive soils would be less than significant.

Wastewater Treatment. The proposed project would be served by the West Valley Sanitation District for sanitary sewer, and would not require the use of septic tanks or alternative waste disposal systems. Therefore, there would be no impact related to this topic.

Mitigation Measures – Geology and Soils (GEO). The following measure shall be implemented by the applicant to reduce the project’s seismic, geologic, and soil impacts to less-than-significant levels:

GEO-1: Geotechnical Investigation Recommendations. The recommendations of the Ninyo & Moore geotechnical investigation (June 7, 2010) and any subsequent geotechnical investigations shall be incorporated in the final construction plans for the proposed project (Attachment 3 of the Initial Study). These recommendations address replacement of loose fill materials and undocumented fill with compacted fill.

7. Greenhouse Gases

“Greenhouse gases” (so called because of their role in trapping heat near the surface of the earth) emitted by human activity are implicated in global climate change, commonly referred to as “global warming.” These greenhouse gases contribute to an increase in the temperature of the earth’s atmosphere by transparency to short wavelength visible sunlight, but near opacity to outgoing terrestrial long wavelength heat radiation. The principal greenhouse gases (GHGs) are carbon dioxide, methane, nitrous oxide, ozone, and water vapor. Fossil fuel consumption in the transportation sector (on-road motor vehicles, off-highway mobile sources, and aircraft) is the single largest source of GHG emissions, accounting for approximately half of GHG emissions globally. Industrial and commercial sources are the second largest contributors of GHG emissions with about one-fourth of total emissions. GHGs are typically reported in the “carbon dioxide equivalent” measure (CO₂e).

Significance Thresholds and Criteria. Exercising its own discretion as lead agency and similar to other San Francisco Bay Area jurisdictions, the Town of Los Gatos has decided to rely on the thresholds within the *Options and Justification Report* (dated October 2009) prepared by the BAAQMD. The BAAQMD *Options and Justification Report* establishes thresholds based on substantial evidence and are consistent with the thresholds outlined within the BAAQMD’s 2011 CEQA Air Quality Guidelines. Although BAAQMD failed to comply with CEQA before completing its 2010 recommendations, the Town believes that these recommendations still represent the best available science on the subject of what constitutes significant GHG effects on climate change and they are as follows:

- Compliance with a Qualified Climate Action Plan (or similar adopted policies, ordinances, and programs) that includes enforceable measures to reduce GHG emissions consistent with AB 32 goals or Executive Order S-03-05 targets; OR
- 1,100 MT CO₂e per year OR
- 6.7 MT CO₂e per capita per year (residential) / 4.6 MT CO₂e per service population per year (mixed use)

For purposes of this report, project compliance with the 1,100 MT CO₂e/year threshold is used as the primary basis to determine significance. The project’s consistency with operative goals and policies of the Sustainability Plan that are designed to avoid environmental impacts also is analyzed as a secondary basis for assessing significance. To fully implement the Sustainability Plan, though, the Town Council must take a number of future steps, such as adopting a Green Building Ordinance and developing GreenPoint Rated Building Guidelines. Consistency of any proposed project or program with the Sustainability Plan is one of the criteria used to determine the significance of a project’s GHG emissions under CEQA. Because many of the Plan’s most stringent aspects will only become fully operational when such future measures are in place, however, compliance with existing Sustainability Plan requirements, by itself, is not sufficient at this time to support a determination that a project’s greenhouse gas emissions are less than significant by definition.

Although the Plan contains a comprehensive long-range strategy to achieve sustainability in transportation, land use, energy conservation, water use, solid waste reduction and open space

preservation, the Plan will not be fully implemented until the Town Council takes a number of future steps, such as adopting a Green Building Ordinance and developing GreenPoint Rated Building Guidelines. When these steps have been taken, the Town intends that compliance with the Plan and its implementing actions (e.g., the Green Building Ordinance) should be sufficient by itself to reduce projects' greenhouse gas emissions to less than significant levels. (See CEQA Section 15183.5 [compliance with the requirements of a plan to reduce greenhouse gas emissions may be sufficient to mitigate greenhouse gas emissions from individual projects to less-than-significant levels].)

Greenhouse Gas (GHG) Emissions. Short-term GHG emissions would be generated by project-related construction activities. In addition, project implementation would also contribute to long-term increases in greenhouse gases (GHGs) from direct sources (traffic increases). The proposed project would also result in other indirect operational increases in GHG emissions as a result of electricity generation to meet project-related increases in energy demand. Electricity generation in California is mainly from natural gas-fired power plants. However, since California imports about 20 to 25 percent of its total electricity (mainly from the northwestern and southwestern states), GHG emissions associated with electricity generation could also occur outside of California. Space or water heating, water delivery, wastewater processing and solid waste disposal also generate GHG emissions.

The CalEEMod 2011.1.1 computer model was used to calculate GHG emissions that would be generated by the construction and operation of the proposed commercial buildings, and results are presented in Table 8 of the Initial Study.

As indicated in Table 8 of the Initial Study, project construction would generate up to approximately 930 metric tons of CO₂-equivalents (MT CO₂e) per year. The BAAQMD does not have a quantitative significance threshold for construction-related GHG emissions, but the project's estimated construction-related GHG emissions are expected to have a less-than-significant impact on global climate change. For comparison purposes, this emissions rate is well below this report's operational threshold of 1,100 metric tons (MT) of CO₂e per year, which would be an indication that the project's construction-related GHG emissions would be less than significant. The proposed project would also be subject to the existing CARB regulation (Title 13 of the California Code of Regulations, Section 2485), which limits idling of diesel-fueled commercial motor vehicles, and compliance with this regulation would further reduce GHG emissions associated with project construction vehicles (compliance with idling limits is required under Mitigation Measure AQ-1 in Section 3, Air Quality). The BAAQMD also encourages implementation of construction-related GHG reduction strategies where feasible, such as: using alternative-fueled (e.g., biodiesel, electric) construction vehicles/equipment such that these vehicles/equipment comprise at least 15 percent of the fleet; using local building materials such that these materials comprise at least 10 percent of all construction materials; and recycling or reusing at least 50% of construction waste or demolition materials. None of these measures is specifically proposed as part of the project, but the project would be required to divert at least 50% of construction waste or demolition materials as required by the Town Building Code.

Project operation is estimated to generate approximately 930 MT CO₂e per year. Such an increase would not exceed this report's significance threshold of 1,100 MT CO₂e per year. Therefore, the project's operational GHG emissions would be less than significant.

Greenhouse Gas Reduction Plans, Policies, and Regulations. California has passed several bills and the Governor has signed at least three executive orders regarding greenhouse gases. The Governor's Office of Planning and Research is in the process of developing CEQA significance thresholds for GHG emissions but thresholds have yet to be established. GHG statutes and executive orders (EO) include EO S-1-07, EO S-3-05, EO S-13-08, EO S-14-08, EO S-20-04, EO S-21-09, AB 32, AB 1493, AB 3018, SB 97, SB375, SB 1078/107, and SB 1368. AB 32 establishes regulatory, reporting, and market mechanisms to reduced statewide GHG emissions to 1990 levels by 2020. Pursuant to this requirement,

the California Air Resources Board (CARB) adopted its Scoping Plan, which contains the main strategies to achieve required reductions by 2020. As indicated above, the project's construction-related and operational GHG emissions would not exceed this report's significance threshold of 1,100 MT CO₂e. This threshold is based on the BAAQMD's 2011 CEQA Air Quality Guidelines, which in turn, relates to AB 32 GHG reduction goals. Therefore, the project's GHG emissions would not conflict with plans and policies adopted for the purpose of reducing GHG emissions, a less-than-significant impact.

In October 2012, the Town of Los Gatos adopted a Sustainability Plan, which outlines communitywide GHG emission reduction measures necessary to reduce GHG emissions in Los Gatos. By 2020, the Sustainability Plan documents that GHG emissions will be reduced by approximately 15% from the business-as-usual (BAU) assumption. The emissions reductions vary by sector. The Sustainability Plan contains GHG reduction measures and implements goals and policies of the Environment and Sustainability Element of the General Plan. In general, the proposed project would be consistent with currently applicable Sustainability Plan GHG reduction measures and associated General Plan policies. Project consistency with these policies is discussed in the project consistency analysis table in the Initial Study, but consistency of the project with most of the Sustainability Plan GHG reduction measures will be determined by the Town during A&S review and the Town will presumably require incorporation of design measures to ensure consistency with the Sustainability Plan. This review combined with the project's less-than-significant GHG emissions indicate that the proposed project would not hinder the state's GHG reduction goals established by AB 32, a less-than-significant impact.

8. Hazards and Hazardous Materials

Transport, Use, or Disposal of Hazardous Materials. Hazardous materials uses under the proposed project would be limited to the use of common cleaning materials such as cleaners, disinfectants, and chemical agents required to clean the commercial space and bathrooms. Limited amounts of lubricants and solvents may also be used to maintain on-site refrigeration; the building's heating, ventilation, and air conditioning system; and other mechanical systems. These commercial products would be used in limited quantities, and are labeled to inform users of potential risks and to instruct them in appropriate handling procedures. The proposed project would also involve the retail sale of common household chemicals, some of which are considered hazardous materials. However, these products would be retained in their original packaging and would not be used at the project site, but would be sold to the general public. Therefore, the storage and use of hazardous materials under the proposed project would not result in a threat to public health or the environment and this would be less than significant.

Release of or Exposure to Hazardous Materials. A Phase I Environmental Site Assessment (Phase I ESA) was prepared for the project site in 2011 to identify existing uses of hazardous materials as well as conditions that could affect soil or groundwater quality at the site, the assessment also presented the results of previous Phase I ESAs conducted in 2009 and 2010. These Phase I ESAs included a review of historical sources (Sanborn Maps, historic topographic maps, historic aerial photographs, City Directories, building department records, and zoning and land use records) to identify historic land uses that could have involved the use of hazardous materials; site observations, review of government records, and an interview with site personnel to identify current land uses; and a review of environmental databases and previous site sampling reports to determine existing hazardous materials uses at the site and whether there is documented contamination that could affect soil and groundwater quality at the proposed project site. The information provided in the Phase I ESA indicates that proposed project could potentially result in exposure to hazardous materials or a release of hazardous materials as a result of building demolition and ground disturbing activities such as excavation and grading during project construction as discussed below.

Site History. Historical sources reviewed for the Phase I ESA indicate that the site was used for orchards between approximately 1939 and 1959. This use was replaced by a gasoline station in the southwestern portion of the property from approximately 1959 through 1981. By 1965, the site was also used as a car dealership by various dealers until the last car dealership vacated the property in 2008. Buildings associated with the dealership are the Main Service Building constructed in approximately 1965 that included a show room, offices, two auto parts rooms, and service shops; the Rear Service Building constructed in the mid 1970s that was used as a service shop and for storage; the Annex Building constructed in the late 1970s which was used as a small office; and a two-car garage. These vacant buildings remain on the property.

The former automobile dealerships stored new oil in individual 120-gallon above ground tanks in the shops. Coolant and automatic transmission fluid were also stored in smaller retail containers. One dealership used a 2,000 gallon gasoline UST and a 500 gallon waste oil UST near the Main Service Building. There were at least 20 hydraulically operated car hoists in the service areas of the Main Service Building and Rear Service Building, and several solvent parts washers were also used in the shops. Two clarifiers were used in the Main Service Building for the collection of wastewater from car washing. These dealerships also manifested wastes related to automobile service for off-site disposal, including waste oil, waste coolant, waste automatic transmission fluid, waste filters, solvents, oil/water sludge, and oil wastes.

When the dealership was vacated in 2008, the 20 service bays were power washed. The contents of one waste oil aboveground storage tank and two gasoline aboveground storage tanks were removed and these tanks were also washed out prior to being removed from the site. Approximately 1,200 gallons of waste waste/oil sludge and 1,000 pounds of solid materials produced as a result of this effort were disposed of off-site. Approximately 17 of the hydraulic hoists have been partially removed and filled with concrete, while three hoists remain, including one in the Main Service Building and one in the rear service building.

The two USTs were removed from the automobile dealership portion of the property in 1990 under the oversight of the Santa Clara County Fire Department. However, only limited information was available about the UST removals. A geophysical survey conducted in 2009 to confirm the presence or absence of USTs at the former automobile dealership and gasoline service station did not identify any USTs remaining at the site, although linear anomalies indicated the potential presence of product lines from previous the USTs. When the site was inspected as part of the 2011 Phase I ESA, no above ground tanks or indications of underground storage tanks were observed. Limited amounts of paint, paint thinner, janitorial supplies, and oil were stored in two locations on the property at the time of the inspection.

Potential Exposure to Hazardous Building Materials. An asbestos, lead, and PCB pre-demolition building survey was conducted for the proposed project site in 2009 and the results are summarized as follows:

- Asbestos-containing materials. The survey determined that the roofs of the buildings are constructed with rolled-on asphalt roofing layers that include an asbestos-containing penetration mastic membrane. Asbestos was also identified in the mastic of the roofing on a parapet. The mastic contained up to 20 percent asbestos and a total of 1,000 square feet of asbestos-containing materials were identified. In accordance with Bay Area Air Quality Management District (BAAQMD) regulations, friable asbestos-containing materials with over 1 percent asbestos are considered Regulated Asbestos Containing Materials that must be removed before a building is renovated or demolished. However, the U.S. Environmental Protection Agency (U.S. EPA) ruled in 1994 that asphalt encapsulated roofing materials are not classified as a Regulated Asbestos Containing Material, regardless of asbestos content. The survey report recommended that regardless of the U.S. EPA ruling, the roof penetration mastics should be removed to maintain an asbestos-free demolition waste stream. Further, demolition activities would have to comply with California Division of Occupational Safety and Health (Cal-OSHA) requirements for worker protection (8 CCR Section 1529 and Sections 341.6 through 341.14).

Only trace amounts of asbestos were detected in the texture coat of the drywall, and asbestos was not detected in any of the other suspect materials sampled. Therefore, these materials would not be considered a Regulated Asbestos Containing Materials.

- Lead-containing materials. The survey determined that with a lead concentration of 1,048 milligrams per kilogram (mg/kg), the 8 by 8-inch brown floor tiles on the first floor of the Main Service Building would be considered a hazardous waste when disposed of. The deteriorating paint on the upper joist of the Main Service Building and exterior porch floor of the Annex Building also contained lead at concentrations of 625 and 139 mg/kg, respectively, indicating that it is lead-containing paint which could be considered a hazardous waste. None of the other deteriorating paint that was sampled contained detectable levels of lead.

The lead-containing paint would need to be handled in accordance with Cal-OSHA's Lead in Construction Standard (8 CCR Section 1532.1) which requires development and implementation of a lead compliance plan when lead-based paint would be disturbed during construction. The plan must describe activities that could emit lead, methods that will be used to comply with the standard, safe work practices, and a plan to protect workers from exposure to lead during construction activities (e.g. use of dust control, cleaning debris daily with a HEPA vacuum, and use of good personal hygiene procedures). Cal-OSHA would require 24-hour notification if more than 100 square feet of lead-based paint would be disturbed.

- Light ballasts. fluorescent light ballasts manufactured prior to 1979 commonly include polychlorinated biphenyl (PCB)-containing oil. Ballasts manufactured after this date are identified with a label stating that the ballast does not contain PCBs. The hazardous building materials survey conducted for the project included inspection of six representative ballasts, and all six had a "no PCBs" label affixed. However, the survey notes that it would be necessary to inspect all of the existing ballasts before the buildings demolished to confirm whether or not they are PCB-containing. Further, between 1979 and the early 1990s, di(2-ethylhexyl)phthalate (DEHP) was used in place of PCB as a dielectric fluid in some fluorescent light ballasts and other electrical equipment. DEHP is classified as a probable human carcinogen by the U.S. Department of Health and Human Services and as a hazardous substance by the U.S. EPA. Because of this, the DEHP must be drained from a ballast before it can be recycled, and the DEHP must be managed as a hazardous waste. Disposal of ballasts is governed by 22 CCR Section 66261.24 for PCBs and 22 CCR Division 4.5, Chapter 11 for DEHP.
- Mercury-containing and electronic equipment. Spent fluorescent lamps and tubes such as those in the existing buildings commonly contain mercury vapors and are considered a hazardous waste in California (22 CCR Section 66261.50). In 2004, new regulations classified all fluorescent lamps and tubes in California as a hazardous waste. The survey report also notes that the wall thermostats in the buildings contain mercury and that there were electronic wastes remaining in the buildings. The light tubes, thermostats, and electronic wastes must be recycled or taken to a "universal waste" handler in accordance with 22 CCR Chapter 23 prior to demolition.

Impacts related to exposure to hazardous building materials would be significant because without removal and disposal of hazardous building materials prior to demolition, workers and the public could be exposed to asbestos in the penetration mastic membrane of the roofing materials; lead in the floor tiles of the Main Service Building; lead in the deteriorated paint on the Main Service Building and Annex Building; PCBs or DEHP in fluorescent light bulbs; and mercury in the fluorescent light tubes and wall thermostats. Any electronic equipment remaining in the vacant buildings would also require proper disposal. This impact would be mitigated to a less than significant level with implementation of Mitigation Measure HAZ-1, Hazardous Building Materials Removal, which requires removal and appropriate disposal of all hazardous building materials prior to demolition of the existing buildings.

Potential Exposure to Hazardous Materials in Soil. Based on the Phase I ESA, historic on-site and off-site uses could have affected soil or groundwater quality at the project site as described as follows:

- Site use for Orchards. The site was used for orchards between approximately 1939 and 1959. Because the site was used for orchards after 1944, organochlorine pesticides, including DDT, may have been used for pest control. Pesticides that contain arsenic may have also been used. However, the site soils have not been assessed for the potential presence of organochlorine pesticides or arsenic.
- Former Automobile Dealerships. Potential sources of hazardous materials associated with the former auto dealerships include the former gasoline and waste oil USTs; former aboveground storage tanks; former hydraulically operated car hoists; two wastewater clarifiers used in the Main Service Building; and hazardous materials and waste storage areas. A soil investigation conducted in 2009 included the installation of borings to assess soil and groundwater quality in the vicinity of these potential sources, as well as soil quality in the vicinity of the USTs associated with the former gasoline service station along the perimeter of the site to evaluate potential contributions from off-site sources. Groundwater was encountered at depths of 42 to 43 feet below ground surface, and eight grab groundwater samples were collected.

The results of the investigation are described below. In this discussion, the analytical results for soil, groundwater, and soil vapor samples are compared to residential environmental screening levels (ESLs) established by the RWQCB. These are conservative estimates of safe levels of a chemical that a person could be exposed to in soil, groundwater, and soil vapors. If the concentration of a chemical is below the ESL, then it can be assumed that the chemical would not pose a health risk to a person. Because workers and residents would experience different exposures to soil and groundwater, there are different environmental screening levels for residential and industrial land uses. In general, residents would be expected to have the longest exposure to soil and therefore residential environmental screening levels are generally lower than industrial screening levels, and are the more stringent of the two criteria. For this reason, the analysis below conservatively compares the chemical concentrations to residential ESLs:

- 17 soil borings were installed near the former hydraulic hoists, hazardous materials storage areas, and wastewater clarifiers, and a soil sample from a depth of four feet was analyzed from each boring. Total petroleum hydrocarbons as diesel were detected in 11 of the soil samples, but at a maximum concentration of 37 mg/kg, none of the concentrations exceeded the residential ESL of 110 mg/kg. Total petroleum hydrocarbons as motor oil were detected in one soil sample, but the concentration of 160 mg/kg was below the residential ESL of 370 mg/kg. Of eight metals analyzed, only arsenic exceeded the ESL. The maximum concentration was 5.4 mg/kg which exceeds the ESL of 0.39 mg/kg, but is less than naturally-occurring levels in the San Francisco Bay area. Volatile organic compounds were not detected in any of the soil samples and PCBs were not detected in any of the four samples analyzed for this parameter.
- Total petroleum hydrocarbons were not detected in a soil sample from a depth of one foot beneath a room in the Main Service Building that formerly contained an air compressor. At a concentration of 6.4 mg/kg, only arsenic exceeded the ESL of 0.39 mg/kg. However, this concentration is less than naturally-occurring levels in the San Francisco Bay area.
- Grab groundwater samples from three borings installed in the vicinity of the former gasoline station in the southwestern portion of the site contained total petroleum hydrocarbons as gasoline at a maximum concentration of 2,500 µg/L and total petroleum hydrocarbons as diesel at a concentration of 810 µg/L. These concentrations exceeded the ESL of 100 µg/L for groundwater that is a current or potential drinking water source. These groundwater samples and additional samples from the general vicinity contained several volatile organic chemicals

at concentrations exceeding the ESL, including the petroleum related compounds benzene at a maximum concentration of 540 $\mu\text{g/L}$; ethylbenzene at a maximum concentration of 210 $\mu\text{g/L}$; xylenes at a maximum concentration of 400 $\mu\text{g/L}$; and naphthalene at a maximum concentration of 39 $\mu\text{g/L}$. Barium was detected at a maximum concentration of 2,800 $\mu\text{g/L}$.

- Several chlorinated solvents were also identified at concentrations above ESLs including 1,2-dichloroethane (DCA) at maximum concentration of 1.1 $\mu\text{g/L}$, tetrachloroethene (PCE) at a maximum concentration of 85 $\mu\text{g/L}$, trichloroethene (TCE) at a maximum concentration of 8.5 $\mu\text{g/L}$, cis-1,2 dichloroethene (cis 1,2-DCE) at a maximum concentration of 18 $\mu\text{g/L}$, and vinyl chloride at a maximum concentration of 14 $\mu\text{g/L}$. However, these chlorinated solvents likely result from an off-site source as discussed below.
- Soil vapor samples from the depth of 5 feet below ground surface at 22 locations, and from a depth of 10 feet below ground surface at 5 of these locations, contained several petroleum and chlorinated hydrocarbons including TPHg at a maximum concentration of 1.87 $\mu\text{g/L}$, benzene and toluene at a maximum concentration of 0.22 $\mu\text{g/L}$, xylenes at a maximum concentration of 0.43 $\mu\text{g/L}$, and PCE at a maximum concentration of 0.28 $\mu\text{g/L}$. Subsequently, soil vapor samples were collected from a depth of 15 feet below ground surface at three locations near the Main Service Building in 2011, and volatile organic compounds were not detected in any of the samples.
- Former gasoline station. The gasoline station located in the southwestern portion of the property from approximately 1959 through 1981 is identified as a closed leaking underground storage tank site, although documentation of the UST removal is not available. Petroleum hydrocarbons were detected in groundwater samples from three monitoring wells at the site, but the fuel leak case was closed by the County of Santa Clara Department of Environmental Health in 2011. At that time, groundwater beneath the site contained several compounds related to petroleum hydrocarbons including total petroleum hydrocarbons as gasoline at 3,200 $\mu\text{g/L}$, benzene at 65 $\mu\text{g/L}$, toluene at 1.7 $\mu\text{g/L}$, ethylbenzene at 23 $\mu\text{g/L}$, xylenes at 10.61 $\mu\text{g/L}$, naphthalene at 3.1 $\mu\text{g/L}$, and lead at 14 $\mu\text{g/L}$.

The closure letter stated that the residual groundwater contamination could pose a risk under certain site development activities such as grading and excavation. In addition, the Phase I ESA for the project concludes that there is the potential for petroleum products to remain in the soil in the vicinity of the former underground storage tanks. Accordingly, the closure letter notes that the Los Gatos planning and building departments should be notified of any changes in land use, grading, or excavation along with any planned site management mitigation requirements. Subsequent to closure of this case, the three groundwater monitoring wells were legally destroyed in accordance with the requirements of Department of Water Resources Bulletin Nos. 74-81 and 74-90 and the Santa Clara Valley Water Districts' (SCVWD) Well Ordinance.

- Chlorinated solvents. As described above, chlorinated solvents originating from an off-site source were also detected in on-site groundwater and soil vapors. The closure letter issued by the Department of Environmental Health, described above, addressed the leaking underground storage tank case only, and referred the matter of the chlorinated hydrocarbons in soil and groundwater to the RWQCB. Subsequently, the RWQCB issued a comfort letter in 2012, agreeing with the conclusion that the plume of chlorinated hydrocarbons originates from an off-site source and stating "In general, the Regional Water Board does not pursue enforcement action against a property owner whose land overlies contaminated groundwater if that contamination is solely the result of the migration of groundwater contaminants from an off-site source or sources. Accordingly, the Regional Water Board will not name current and future owners of the subject property as dischargers with respect to groundwater pollution from offsite sources. However, the Regional Water Board may hold such a property owner responsible for investigation or cleanup

tasks is if he or she refuses to provide reasonable access to an upgradient discharger attempting to investigate and cleanup off-site groundwater pollution.”

- Potential off-site sources. Other than a dry cleaning facility that may be responsible for the chlorinated hydrocarbon groundwater plume beneath the southwest corner of the proposed project site, the Phase I ESA did not identify any off-site environmental cases with the potential to affect soil or groundwater quality at the proposed project site.

As summarized above, potential sources of soil contamination at the project site include previous use of the site for orchards between approximately 1939 and 1959; the former gasoline service station located in the southwest corner of the project site; and the previous use of the site for automobile dealerships, including the former gasoline and waste oil USTs, former aboveground storage tanks, former hydraulically operated car hoists, two wastewater clarifiers used in the Main Service Building, and hazardous materials and waste storage areas. Previous soil investigations have identified relatively low levels of petroleum products in the soil based on soil sampling in the vicinity of the potential sources related to the former service station and dealerships. However, the potential presence of pesticides from use as orchards has not been evaluated, and it is possible that there could have been a release from one of the potential sources related to the dealerships (such as the hoists and clarifiers) that would not be identified until these features are removed. Further, the environmental database review was conducted prior to 2011 and additional sites could have been added to the databases reviewed since that time. Therefore, workers and the public could be exposed to hazardous materials potentially in the soil during removal of the hoists and clarifiers as well as other excavation and grading activities and impacts related to exposure to hazardous materials in the soil would be potentially significant.

This impact would be reduced to a less than significant level with implementation of Mitigation Measures HAZ-2 and HAZ-3. Measure HAZ-2 requires the project applicant to retain a qualified environmental consultant to update the database review within 90 days of the start of construction and implement the recommended actions. Measure HAZ-3 requires the project applicant to sample the site soils for pesticides and metals and also implement a soil management plan and notify the County of Santa Clara Department of Environmental Health of planned construction activities. This measure also specifies that the project applicant shall require the construction contractor to have a site safety plan as well as a contingency plan for sampling and analysis of previously unidentified hazardous materials that may be encountered during construction.

Impacts related to exposure to petroleum-related chemicals and chlorinated solvents in the groundwater would be less than significant because the depth to groundwater is over 40 feet below ground surface, and the project would not include excavation to this depth such that excavation dewatering would be required. Further, the project would not include any groundwater withdrawals and would not use groundwater for any purpose.

Impacts related to exposure to petroleum-related chemicals and chlorinated solvents in the soil vapors would also be less than significant because the project site would be almost entirely covered either by the at-grade commercial-space and pharmacy, or a paved parking lot or plaza area. Therefore, site occupants and visitors would not be exposed to any chemicals present in the soil vapors.

Hazardous Emissions or Use of Extremely Hazardous Materials. Hazardous air emissions are toxic air contaminants identified by the California Air Resources Board and the Bay Area Air Quality Management District. Extremely hazardous materials are defined by the State of California in Section 25532 (2)(g) of the Health and Safety Code. The proposed project is not located within ¼-mile of a school. Further, only common hazardous materials such as paints, solvents, cements, adhesives, and petroleum products (such as asphalt, oil, and fuel) would be used during construction, none of which are considered extremely hazardous materials. Once constructed, the project would not use extremely hazardous materials nor emit toxic air contaminants. The only toxic air contaminant that would be emitted

during construction or operation is diesel particulate matter (DPM) (see Section 3, Air Quality, 3d, Exposure of Sensitive Receptors). The project's construction-related DPM emissions were determined to have a less-than-significant temporary health risk to infants, children, and adults. In addition, there would be no impact related to hazardous emissions or the use of extremely hazardous substances within ¼-mile of a school.

Airports/Airstrips. The nearest airports or air strips to the project site are the Norman Y. Mineta San Jose International Airport and Reid Hillview Airport, located more than 10 miles to the northeast. Therefore, there is no impact associated with safety hazards due to location of the project within 2 miles of a public airport or in the vicinity of a private airstrip.

Emergency Plans. The project would not impair or physically interfere with an adopted emergency response or emergency evacuation plan because the project would be required to comply with Fire Department Standard Details and Specifications to ensure adequate emergency access to project buildings by fire engines and ladder trucks. Therefore, the project's impact related to interference with an adopted emergency response plan or emergency evacuation plan would be less than significant.

Wildland Fire Hazards. The proposed project site is not located in a fire hazard severity zone within a local responsibility area or state responsibility area. In addition, fire protection would be provided by the Santa Clara County Fire Department. To ensure adequate fire protection service can be provided during project construction and operation, the project will be required to meet Department requirements for minimum fire flow, automatic fire sprinklers, hydrant spacing/location (including one private on-site hydrant), building access requirements, etc. as discussed in Section 14, Public Services. Therefore, impacts related to wildland fire hazards would be less than significant.

Mitigation Measures – Hazards and Hazardous Materials (HAZ). The following measures shall be implemented by the project applicant to reduce the project's hazards and hazardous materials impacts to less-than-significant levels:

HAZ-1: Hazardous Building Materials Removal. Prior to demolition of the existing buildings, the project applicant shall retain a contractor(s) to remove existing hazardous building materials in accordance with the recommendations of the asbestos, lead, and PCB pre-demolition building survey completed in 2009 and applicable laws and regulations. Specifically, asbestos abatement shall be conducted in accordance with 8 CCR Section 1529 and Sections 341.6 through 341.14, as implemented by Cal/OSHA. Lead-based paint abatement shall be conducted in accordance with Cal/OSHA's Lead in Construction Standard (8 CCR Section 1532.1). Any PCB- or DEHP containing ballasts shall also be removed and legally disposed of in accordance with applicable laws including 22 CCR Section 66261.24 for PCBs and 22 CCR Division 4.5, Chapter 11 for DEHP. Fluorescent light tubes, wall thermostats containing mercury vapors, and electronic equipment shall be appropriately disposed of in accordance with 22 CCR Chapter 23.

HAZ-2: Update Environmental Database Review. The project applicant shall retain a qualified professional to update the environmental database review performed as part of the Phase 1 Environmental Site Assessment no more than three months prior to the start of construction but prior to issuance of building permits. The qualified professional shall prepare a report summarizing the results of the environmental database review that assesses the potential for any identified chemical release sites to affect soil quality at the proposed project site and identifies appropriate soil analysis to evaluate the potential for soil contamination at the proposed project site, if needed. In response, the project applicant shall implement the recommended soil analyses, if any, prior to the issuance of building permits.

HAZ-3: Soil Sampling and Management. The following measures shall be required to reduce public health risks related to removal and disposal of hazardous materials to a less-than-significant

level. Oversight agency review may amend these measures as applicable to the SMP approval process.

- a. The project applicant shall retain a qualified professional to conduct appropriate sampling to assess the presence and extent of pesticides and related metals in the soil. Sample analysis shall include dioxins and furans, chlorinated herbicides, chlorinated pesticides, and arsenic at a minimum. Should the concentration of any constituent identified exceed the ESL and background levels, the project applicant shall notify the County of Santa Clara Department of Environmental Health, and implement any necessary corrective actions in coordination with the Department of Environmental Health.
- b. The project applicant shall require the construction contractor(s) to prepare a Soil Management Plan (SMP), including required confirmation soil sampling during removal of remaining hydraulic hoists, the wastewater clarifiers, and any product lines remaining at the former gasoline service station. The SMP shall also provide a plan for disposal of identified hazardous soils and excess soil produced during construction activities, including the disposal methods for soil, potential disposal sites, and requirements for written documentation that the disposal site will accept the excess soil. If appropriate, excess soil may be disposed of on-site, under foundations or in other locations in accordance with applicable hazardous waste classifications and disposal regulations. The contractor shall be required to submit the SMP to the project applicant for acceptance prior to implementation. Prior to or during construction, excess soil from construction activities shall be sampled to determine the appropriate disposal requirements in accordance with applicable hazardous waste classification and disposal regulations. The project applicant shall also submit the SMP to the County of Santa Clara Department of Environmental Health a minimum of 30 days prior to the planned start of construction.
- c. The project applicant shall require the construction contractor to prepare and implement a site safety plan identifying the chemicals present, potential health and safety hazards, monitoring to be performed during site activities, soils-handling methods required to minimize the potential for exposure to harmful levels of the chemicals identified in the soil, appropriate personnel protective equipment, and emergency response procedures.
- d. The project applicant shall require the construction contractor(s) to have a contingency plan for sampling and analysis of potential hazardous materials and for coordination with the appropriate regulatory agencies, in the event that previously unidentified hazardous materials are encountered during construction. If any hazardous materials are identified, the contractor(s) shall be required to modify their health and safety plan to include the new data, conduct sampling to assess the chemicals present, and identify appropriate disposal methods. Evidence of potential contamination includes soil discoloration, suspicious odors, the presence of USTs, or the presence of buried building materials.
- d. In the event that any chemicals are detected at unacceptable concentrations, as determined in the County-approved SMP as part of sampling conducted under Mitigation Measures 3a or 3c, the project applicant shall notify and consult with the regulatory agencies to develop the appropriate plan of action. If additional investigation or remediation is needed, the project applicant shall implement such action.
- f. The project applicant shall participate in the Voluntary Cleanup Program (VCP) administered by the County for technical oversight of the SMP and hazardous soils mitigation, unless referred to an alternate agency. Oversight includes all aspects of the site investigation and remedial action, and determination of the adequacy of the site investigation and remediation activities at the site.

- g. The applicant shall submit a “no further action” letter from the oversight agency or comparable closure document that demonstrates the site has been released as clean or a mitigation plan has been approved and implemented. Each phase of building permit issuance shall be contingent upon approval of the SMP and remediation documentation.

The project site is located in the urbanized, storm-sewered Los Gatos Boulevard area of Los Gatos, in the Los Gatos Creek watershed. Storm drains in the area discharge into Los Gatos Creek, and this creek flows through Campbell and San Jose, joining Guadalupe River approximately seven miles downstream of the project site. Stream flows ultimately discharge into San Francisco Bay via Alviso Slough. Los Gatos Creek is a Santa Clara Valley Water District (SCVWD) water management facility, and flows into Vasona Reservoir and then several percolation basins in San Jose prior to joining the Guadalupe River.

Water Quality. The Federal National Pollutant Discharge Elimination System (NPDES) Program regulates water quality degradation. This program was established by the Clean Water Act to control and reduce pollutants carried to water bodies from point and non-point discharges. In California, the State Water Resources Control Board (SWRCB) administers the NPDES permitting program through nine Regional Water Quality Control Boards (RWQCB). The NPDES permit (MRP) for the Town of Los Gatos is a permit that is issued to the Santa Clara Valley Urban Runoff Pollution Prevention Program (SCVURPPP), an association of thirteen cities/towns in the Santa Clara Valley (including Los Gatos), Santa Clara County, and the Santa Clara Valley Water District. SCVURPPP participants share a common NPDES permit to discharge stormwater to South San Francisco Bay. To reduce pollution in urban runoff to the "maximum" extent practicable, the SCVURPP incorporates regulatory, monitoring, and outreach measures aimed at improving the water quality of South San Francisco Bay and the streams of Santa Clara Valley.

The development plans for the project would replace an existing, vacant auto dealership site with new commercial uses, i.e. CVS pharmacy and secondary commercial shops. The current site use includes 107,156 s.f. (2.46 ac.) of impervious surface on the 121,717 s.f. (2.79 ac.) property, constituting approximately 88 percent of the site surface. The proposed project would replace 68,689 s.f. of impervious surface area with an equivalent amount (68,689 s.f.) of new impervious surface. This would represent approximately 64.1 percent of the impervious site area, resulting in no changes to the extent of impervious surface area on the site. Because 50 percent or more of the existing impervious surface will be replaced, stormwater runoff from all post-project impervious surfaces will need to receive stormwater treatment.

In addition, while the proposed project would create and replace more than one acre of impervious surface on the site, the project would not increase the amount of impervious surface over existing conditions. Consequently, the hydromodification requirement of the MRP would not apply to this project.

The construction proposed by the project plans would be a potential source for erosion and downstream sedimentation if soil materials exposed during project construction were accidentally released. Consequently, the project's construction activities would have the potential to degrade local water quality in Los Gatos Creek. As stipulated for Regulated Projects under the NPDES permit provisions, the proposed development would remove and replace more than 10,000 s.f. of impervious area and must implement MRP C.3. design, control, and engineered water treatment measures. For the purposes of stormwater management and water quality control, project plans include a conceptual stormwater management plan that indicates the use of site design, pollutant source control, and stormwater treatment measures to address stormwater management requirements for the project.

As part of the application submittal, the project information included a C.3. Data Form that indicates the project would include four pollutant source control measures: “beneficial landscaping” (i.e., drought tolerant and/or native plants to minimize over-irrigation and the use of pesticides on the landscaping); covered dumpster area with drain to sanitary sewer; maintenance (pavement sweeping, catch basin

cleaning, good housekeeping); and storm drain labeling. These source control measures are appropriate for this project; however, project plans would need to indicate the sanitary sewer connection for dumpster areas and the storm drain labeling.

Five site design measures that would assist in the management of stormwater conditions on the site are listed in the Town's C.3 Data Form for the project. These measures include: minimized impervious surfaces, minimum-impact parking lot design, permeable pavement, roof downspouts drain to landscaping, and microdetention in landscape. Although the C.3 Data Form submitted to the Town specifies the site design measure indicating "roof downspouts drain to landscaping," this site design measure is not shown on the project plans.

The C.3. Data Form for the project also proposes specific runoff treatment methods for storm flows generated on the project site. These control measures include: infiltrating vegetated swale, underground detention and infiltration system (e.g., pervious pavement drain rock, large diameter conduit), and media filter (sand, compost, or manufactured media). Project plans (Sheet DR-5) present specific information for the use of bioretention areas and pervious pavement to be used for runoff treatment.

New stormwater treatment regulations became effective December 1, 2011. The new regulations require that each Regulated Project treat 100 percent of the design storm runoff from a project's drainage area with low impact development (LID) treatment measures onsite or at a joint stormwater treatment facility. LID measures include Rainwater Harvesting, Infiltration, Evapotranspiration, and Biotreatment (if prior LID measures are determined to be infeasible). Beginning December 1, 2011, projects submitted for Planning approval that create or replace 10,000 square feet of impervious surface ("Regulated Projects") are subject to the new LID treatment requirements. The low impact development (LID) treatment requirements apply to this project because it is a private C.3 Regulated Project with a development permit application that was deemed complete after December 1, 2009, and it did not receive final discretionary approval before December 1, 2011.

Projects which disturb one or more acres of soil, or projects which disturb less than one acre but are part of a larger common plan of development that in total disturbs one or more acres, are required to obtain coverage under the General Permit for Discharges of Storm Water Associated with Construction Activity. The project would be required to obtain coverage under the State's General Permit for Storm Water Discharges Associated with Construction Activity. A Notice of Intent must be filed with the RWQCB and the Construction General Permit requires that a Storm Water Pollution Prevention Plan (SWPPP) be prepared. The SWPPP must be consistent with the terms of the Santa Clara Valley Urban Runoff Pollution Prevention Program's recommended best management practices (BMPs) for construction activities.

To ensure compliance with stormwater treatment and disposal requirements, the Town's contract engineering consultant, Eisenberg, Olivieri & Associates (EOA), reviewed drainage and stormwater management plans submitted to the Town. EOA's review was conducted on June 21, 2013 (included as Attachment 4 of the Initial Study). The EOA review of the project submittals for compliance with the Town of Los Gatos' NPDES Permit indicated that the conceptual stormwater treatment plan proposed for the project requires further definition and details in order for an assessment of adequacy and compliance with Town requirements. Implementation of EOA recommendations, along with the Town-approved SWPPP and additional monitoring and reporting requirements specified in the General Construction Permit during project construction, would ensure that potential construction-related water quality impacts would be less than significant.

Groundwater Resources. A geotechnical investigation of the project site by Ninyo & Moore, geotechnical consultants, included 11 soil borings for soil and groundwater sampling. Groundwater was encountered in one exploratory boring (B-5) at a depth of approximately 43 feet. Based on a review of the State of California Seismic Hazard Evaluation report (CDMG, 2002), the historical high groundwater

level is at a depth of approximately 20 feet below the ground surface. Fluctuations in ground water levels occur due to many factors including seasonal fluctuation, underground drainage patterns, seasonal recharge, regional and tidal fluctuations, and other factors.

Drainage. Elevations on the site range from approximately 350 feet above mean sea level (MSL) at the southwest corner of the property to a low of about 347 feet at the northeast corner of the property. The site generally consists of an extensive, level area that slopes gently to the northeast. The project site is developed with several structures associated with the former auto dealership and service operations on the project site. Extensive paving for driveway and parking along with these buildings cover approximately 88 percent of the 2.79-acre site. Storm drainage from the site's impervious surfaces is collected in the on-site storm drain system and conveyed to the municipal storm drain system in Los Gatos Boulevard and Los Gatos Almaden Road, adjoining the western and southern perimeters of the project site. Presently, runoff flows from the project site are not treated for the removal of urban pollutants and water contaminants.

Flood Hazards. According to the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Map (FIRM) (May 18, 2009) for Los Gatos, the project site is located in Zone X, consisting of areas with 0.2% annual chance of flood, areas of one percent annual chance flood with average depths of less than one foot or with drainage areas less than one square mile, and areas protected by levees from one percent chance flood. The FEMA Flood Zones map (Figure SAF-4) of the 2020 General Plan Safety Element also indicates that the project site is located outside mapped 100-year flood hazard areas.

Mapping of dams and dam inundation areas provided by the Safety Element (Figure SAF-5) of the recent updated 2020 General Plan for the Town provides information on areas within the community that may be potentially affected by inundation from dam failure. Based on the review of this and supporting maps, the project site is not in an area designated as a dam failure inundation area. The potential for flooding hazards on the site from storm events and dam failure would be less-than-significant.

10. Land Use and Planning

Divide an Established Community. The proposed commercial development constitutes a redevelopment project that attempts to fulfill the land use planning objectives for the project site. The new commercial buildings would be an integral part of and complement the commercial uses already occurring along Los Gatos Boulevard in the vicinity of the project site. The proposed project would not alter the existing street pattern. For these reasons, the proposed project would not divide an established community.

Project Consistency with Land Use Plans and Policies. The site is currently developed with structures serving the former auto dealership use, a paved parking lot, and landscaping. Project structures are currently vacant. The project parcel is currently designated by the existing General Plan as "Mixed Use Commercial," while the site is zoned "CH, Restricted Highway Commercial." The Mixed Use Commercial General Plan designation allows for "a mixture of retail, office, and residential in a mixed use setting, along with lodging, service, auto related businesses, non-manufacturing industrial uses, recreational uses and restaurants." The CH zone allows retail, office, service business, and limited manufacturing uses. The proposed project would be consistent with these General Plan and Zoning Ordinance land use designations for the site. The project applicant proposes to add a Planned Development (PD) zone (CH:PD) because the General Plan encourages sites larger than 40,000 square feet to be processed as a PD. Additionally, the Town Council has directed staff to process a proposed change in land use from auto dealer to other uses as a PD.

The project's proposed lot coverage would be 22%, consistent with the maximum lot coverage of 50% permitted in the CH zone. The proposed buildings would be 33 feet high, two feet lower than the 35-foot building height limit in the CH zone. Towers, spires, elevator and mechanical penthouses may be higher than the maximum height noted. Building setbacks are proposed to be 20 feet along Los Gatos Boulevard

and 62 feet Los Gatos Almaden Road, with no setbacks along the side (northern property line) and at least 82 feet along the rear (eastern property line) property boundaries. Under the CH zone, minimum setback requirements are 15 feet for front and street side, and no setbacks for rear and side.

The project vicinity is comprised of a mix of commercial, office, and residential uses. Adjacent parcels to the north, west, and south of the project site (also fronting on Los Gatos Boulevard) are currently in commercial use; residential and office development adjoins the project site to the east. The proposed commercial building would be consistent with this mix of uses, particularly with the adjacent commercial buildings to the north and south. In addition, since the project site and its vicinity (the area bounded by Highway 17, Los Gatos Boulevard, Lark Avenue, and Highway 85) are designated by the General Plan to redevelop with a mix of commercial uses, the proposed commercial uses would be consistent with the anticipated use of this area.

In 1997, the Town completed the Los Gatos Boulevard Plan, which presents the Town's vision for the development of the Los Gatos Boulevard corridor. The Plan provides land use goals and guidelines for the Los Gatos Boulevard Plan area, which includes the project site. While the Plan does not include specific direction for land use at the project site, the project proposes to support the Plan's identified land use goals through: 1) the promotion of commercial activity that complements the whole Town, 2) the provision of a dependable source of income, employment, goods, and services, and 3) the development of commercial use that is compatible with surrounding uses. The proposed commercial development would be consistent with existing commercial uses adjoining the site to the north, south, and west. The project attempts to minimize adverse impacts on the adjacent residential uses to the east through a design that retains an existing wall and mature tree landscape screening to separate the proposed structure from the adjoining residential properties; implementation of architectural recommendations from the Town's contract architectural consultant would further reduce potentially intrusive elements of the proposed building.

11a. Mineral Resources

The Los Gatos General Plan does not identify any regionally or locally-important mineral resources on the project site or in its vicinity.

12. Noise

A detailed noise assessment study was completed by Edward L. Pack Associates, Inc. in July 2013 and is included in Attachment 5 of the Initial Study. Noise measurement and modeling data are included in Appendix C of the Pack study.

Noise-Sensitive Receptors. Certain land uses are particularly sensitive to noise, including schools, hospitals, rest homes, long-term medical and mental care facilities, places of worship, and parks and recreation areas. Residential areas are also considered noise sensitive, especially during the nighttime hours. While the project site itself is considered to be a sensitive receptor with commercial development located on the site, existing sensitive receptors located in the project vicinity include residential uses located immediately adjacent to the project site on Carlton Avenue.

Significance Thresholds. The Noise Element of the Los Gatos 2020 General Plan establishes goals and policies for reducing noise levels in the Town. Policies aimed at reducing noise levels must address specific sources of unwanted noise, as well as noise-sensitive receptors. The Noise Element contains guidelines for use in land use planning to reduce future noise and land use incompatibilities (Figure NOI-1 of the Noise Element). The acceptable limit for residential use is 55 decibels (dB) day-night average sound level (DNL). The Town's Noise Element (Policy NOI-1.3) states that these noise limits represent the "long range community aspirations" and acknowledges that such goals may not be attainable at this

time. The acceptable limit for commercial use is 70 dBA $L_{eq(24)}$. The $L_{eq(24)}$ is the 24-hour average L_{eq} which is not time-weighted like the DNL.

The Town of Los Gatos Noise Ordinance also contains noise limits that are based on local ambient baseline noise levels that are shown on maps published by the Town and provided within the Ordinance. Noise zones were created throughout the Town with varying ambient sound level based on three periods over the 24-hour day. The Noise Ordinance maps are provided to simplify the ambient determination process, as ambient conditions can be difficult to quantify under given circumstances. However, when the ambient can be measured, the measured value is used to supersede the map value. The ordinance limits increases in noise for residential areas to 6 dB above the ambient. The Noise Ordinance limits applied to the residences closest to the project are:

Weekday	Weekend
59 dBA: 10:00 pm – 6:00 a.m.	54 dBA: 10:00 p.m. – 6:00 a.m.
63 dBA: 6:00 a.m. – 1:00 p.m.	58 dBA: 6:00 a.m. – 1:00 p.m.
70 dBA: 1:00 p.m. – 10:00 p.m.	65 dBA: 1:00 p.m. – 10:00 p.m.

The noise limits applied to the specific noise sources associated with the project are as follows:

- Drive-Thru Limit = 54 dBA
- Loading Dock Limit = 63 dBA
- Mechanical Equipment Limit = 54 dBA

The project-generated noise exposures were evaluated against the guidelines of the California Environmental Quality Act (CEQA). CEQA does not limit noise levels or noise exposures nor does it quantify noise exposure or noise level increases over the ambient to define noise impacts. CEQA evaluates a project as a significant noise impact if it “...causes a substantial increases in the ambient noise levels...”. The quantification of the threshold of significance is left up to the local jurisdiction. The Los Gatos General Plan Noise Element does not provide thresholds of significance in the General Plan. Therefore, the following thresholds of significance, based on CEQA case law, shall be applied at the existing residential areas to the east and southeast of the site where there is a potential for noise impacts. These thresholds have been applied in other Town CEQA documents for projects located in quiet residential neighborhoods. These thresholds are:

- causing the DNL in existing residential areas to increase by 5 dB or more and remain below 55 dB DNL;
- causing the DNL in existing residential areas to increase by 3 dB or more and, thereby, exceed 55 dB DNL;
- causing the DNL in existing residential areas to increase by 1 dB or more if the current noise exposure exceeds 55 dB DNL.

If the project causes any of the above three criteria to occur, the project’s noise increase will be considered a significant noise impact to the areas where it occurs and mitigation measures will be required.

Existing Noise Levels. The primary sources of noise in the project vicinity are traffic on Los Gatos Boulevard and Los Gatos Almaden Road. The closest sensitive receptors to the project site are residences located at 105 Carlton Avenue and 16522 Los Gatos Almaden Road.

To determine the existing noise environments at the most impacted residential properties near the site, continuous recordings of the sound levels were made at two locations (see Figure 2 of Attachment 5 of the Initial Study for measurement locations). Location 1 was on the roof of one of the existing auto dealership buildings adjacent to the second floor of the residence at 105 Carlton Avenue. This residence is

the closet receptor to the CVS drive-thru and this measurement location represents the noise environment at the residential property boundary at the second floor elevation. Location 2 was at the front property line of the home at 16522 Los Gatos Almaden Road at the corner of Peach Blossom Lane. This residence is a single-story home. The measurements were made on October 26-29, 2012 for a continuous period of 72 hours, from a Friday to a Monday, to capture the noise environment over weekday and weekend periods.

Hourly noise measurements were collected at each location for the daytime and nighttime periods over the course of the three-day measurement period and results are summarized in Table 9 of the Initial Study.

To evaluate the existing and future noise exposures without the project at the most noise impacted residences, noise measurement data was used to calculate DNL noise levels at these residence (see Appendices B and C of the Pack Study). Using traffic volumes under the Background Conditions and Background Plus Pending Conditions, future noise exposure at these residences was also calculated and results are presented in Table 10 of the Initial Study.

As shown in Table 10 of the Initial Study, the noise levels at the residential property boundaries are expected to remain similar to current levels under the “Background” traffic scenario, but are expected to increase by 1 decibel under the “Background Plus Pending” traffic scenario.

Noise Compatibility of Proposed Uses. Noise measurements collected along the site’s eastern boundary as well as on Los Gatos Almaden Road indicate that noise levels in the eastern and southeastern margins of the site currently range between 57 and 66 dB DNL, while the $L_{eq(24)}$ at 105 Carlton Avenue is 53 to 55 dBA and 62 to 64 dBA at 16522 Los Gatos Almaden Road (see noise measurement data presented in Appendix C of the Pack study, which is included in Attachment 5 of the Initial Study). Although noise levels are expected to be higher on portions of the site located closer to the Los Gatos Boulevard/Los Gatos Almaden Road, project buildings are set back from this intersection, and noise levels at proposed buildings are also expected to not exceed 70 dBA $L_{eq(24)}$. Therefore, noise levels on the site are considered to be compatible with the proposed commercial use.

Groundborne Noise and Vibration. Since construction of project facilities would not involve construction of subsurface facilities (i.e. tunnels or basements), generation of construction-related groundborne noise levels that could result in noise disturbance at the closest residential receptors would be less than significant. In addition, since project construction would not involve use of impact equipment (i.e. pile drivers), generation of construction-related groundborne vibration that could result in cosmetic damage to adjacent structures would be less than significant. In general, cosmetic or threshold damage to adjacent buildings could occur if vibrations exceeded 0.5 inches per second (in/sec) peak particle velocity (PPV). Vibration velocities from typical heavy construction equipment (used for projects similar to the proposed project) range from 0.012 to 0.352 in/sec PPV at 10 feet from the source of activity. Since heavy equipment operated on the site are expected to be located more than 10 feet from adjacent structures, the effects of construction-related vibration would be less than significant.

Long-term Noise Increases. Project-related noise impacts on areas adjacent to or near the proposed project would primarily involve noise increases from activities associated with the pharmacy drive-thru window, operation of the building’s mechanical equipment, activities at the project’s loading dock, trash collection activities, parking lot noise, and project-related traffic increases on local roadways. Noise increases from these sources at the closest residential receptors (105 Carlton Avenue and 16522 Los Gatos Almaden Road) are estimated and summarized in Table 11 of the Initial Study. More detailed descriptions of the listed noise sources and range of noise levels associated them are presented in Tables VI through VIII of Attachment 5 of the Initial Study.

Pharmacy Drive-Thru. Noise level estimates for the proposed pharmacy drive-thru use are based on sound level measurements taken at an existing CVS Pharmacy on Foxworthy Avenue in San Jose. Unlike a fast-food restaurant drive-thru, a pharmacy drive-thru does not have a menu board and speaker. The customer

talks directly to the pharmacist at the window. Intercom systems are used but are kept to the lowest volume possible for privacy. Typical pharmacy drop-offs and pick-ups are approximately 2 minutes in duration. Vehicles are typically left idling. At distances greater than 15 feet, the speech is difficult to discern although the voices are audible. The vehicles entered the drive-thru, were left idling, drop-off and pick-up transactions took place, and the vehicles drove off. The noise level over the 2-minute transaction was measured to be 58 dBA L_{eq} .

The highest sound level was also 58 dBA and occurred from vehicles accelerating out of the drive-thru. As indicated in Table 11 of the Initial Study, noise levels associated with operation of the proposed drive-thru window are estimated at 44 and 40 dBA at the closest residences, which would not exceed ordinance noise limits, a less-than-significant noise increase.

According to CVS, the planned project drive-thru is estimated to serve 87 customers during the daytime hours of 7:00 a.m. to 10:00 p.m. and 4 customers between 10:00 p.m. and 7:00 a.m. A total of 87 daytime transactions and 4 nighttime transactions at 58 dBA L_{eq} over 2-minute durations per transaction would generate noise exposure of 36 dB DNL at 160 feet (105 Carlton Avenue) and 32 dB DNL at 250 feet (16522 Los Gatos Almaden Road). Thus, the DNL noise exposures would not exceed Noise Element noise limits, a less-than-significant noise increase.

Loading Dock. Noise level estimates for the proposed loading dock use are based on sound level measurements taken at an existing CVS Pharmacy on Foxworthy Avenue in San Jose. Hourly average sound levels during loading dock operations ranged from 61.4 to 73.1 dBA L_{eq} . Of the range of noise sources associated with loading dock activities (see Table VI of the Attachment 5 of the Initial Study), the beverage truck roll up door operations would generate the highest noise levels (65 to 67 dBA), exceeding the 63 dBA ordinance noise limit during the 6:00 a.m. to 1:00 p.m. period, a potentially significant impact. However, noise generated by such activities would stay within the 70-dBA limit during the 1:00 p.m. to 10:00 p.m. period. With implementation of Mitigation Measure NOI-1, loading dock restrictions, this noise impact would be reduced to a less-than-significant level.

As indicated in Table 11 of the Initial Study, the noise exposure at 105 Carlton Avenue due to loading dock operations was calculated to be 47 dB DNL, while the noise exposure at 16522 Los Gatos Almaden Road was calculated to be 49 dB DNL. Thus, the noise exposures will be within the 54- and 55-dB DNL outdoor noise limits specified in the Los Gatos Noise Element for the closest residential receptors. Since the existing noise exposures range from 57 to 59 dB DNL at 105 Carlton Avenue and the future noise exposures (without the project) are expected to increase to 58 to 60 dB DNL, the 47 dB DNL noise level generated by the proposed loading dock would not increase existing or future noise levels, a less-than-significant noise increase.

The existing noise exposures at 16522 Los Gatos Almaden Road range from 65 to 66 dB DNL and the future noise exposures (without the project) at this residence are expected to increase to 67 to 68 dB DNL. The addition of 49 dB DNL generated by the proposed loading dock would not increase existing or future noise levels at this residence, a less-than-significant noise increase.

Outdoor Mechanical Equipment. Although roof-top mechanical equipment has not yet been specified in project plans, noise levels associated with such equipment has been estimated based on noise measurements taken at a similar project with roof-top mechanical equipment (design/operation assumptions and setback distances are detailed in Attachment 5 of the Initial Study). Simultaneous operation of all roof-top equipment on the CVS pharmacy building is estimated to generate noise levels of 53 dBA at 105 Carlton Avenue and 51 dBA at 16522 Los Gatos Almaden Road, which would not exceed the most restrictive 54-dBA weekend nighttime ordinance noise limit, a less-than-significant impact.

The noise exposures from operation of roof-top mechanical equipment on the CVS pharmacy building were calculated to be 57 dB DNL at 105 Carlton Avenue and 55 dB DNL at 16522 Los Gatos Almaden

Road, which would likely exceed the 55-dB DNL Noise Element noise limit by up to 2 dB. With implementation of Mitigation Measure NOI-2, mechanical equipment screening or design changes, this noise impact would be reduced to a less-than-significant level.

The total noise level of the roof-top mechanical equipment on the proposed Secondary Building is expected to be 52.0 dBA at 105 Carlton Avenue and 44.6 dBA at 16522 Los Gatos Almaden Road. Thus, the noise levels would not exceed the most restrictive weekend morning noise limit of 58 dBA at both residences, a less-than-significant noise impact.

Project-related Traffic Noise Increases on Local Roadways. Project-related increases in traffic noise levels on local roadways were estimated by comparing existing and future traffic volumes without the project to the project traffic volumes on roadways in the vicinity of the project (see the Traffic Impact Study in Attachment 6 of the Initial Study for peak hour traffic volume increases). As indicated in Table 11 of the Initial Study, the project-related traffic noise increases would not significantly alter the existing and future noise environments along local roadways. Project traffic would therefore have a less-than-significant noise impact.

Parking Lot Noise. Noise from vehicles in the parking lot was estimated based on noise data collected from past studies of parking lot noise sources. The highest noise levels are generated by the closing and car doors, engines starting and vehicles backing out of parking spaces. The average sound level of such an “exiting” (un-parking) operation is 60 dBA at a distance of 15 feet from the front of the parking stall. The operational duration is typically 30 seconds.

At 105 Carlton Avenue, the maximum noise level was calculated to be 54 dBA in the rear yard and 49 dBA at the second floor the home. At 16522 Los Gatos Almaden Road, the noise level was calculated to be 42 dBA at 120 feet, the distance to the nearest parking space. The noise exposure from 700 vehicles (half of the TIS trips) driving along the rear of the CVS store at 10 miles per hour (mph) was calculated to be 44 dB DNL at the 105 Carlton Avenue residence. As indicated in Table 11 of the Initial Study, noise from vehicles in the parking lot would be within Noise Element noise limits, a less-than-significant noise impact.

The noise exposure from 1,400 vehicles entering and exiting the driveway at Los Gatos Almaden Road at 10 mph was calculated to be 37 dB DNL at 120 feet from the residence at 16522 Los Gatos Almaden Road. Thus, noise from vehicles in the parking lot would be within the Noise Element noise limits, a less-than-significant noise impact.

Trash Collection. Trash dumpsters are proposed to be located approximately 100 feet from 105 Carlton Avenue and 200 feet from 16522 Los Gatos Almaden Road. If trash collection occurs prior to 7 a.m., noise from trash collection trucks would exceed ambient noise levels at these residences, and would have the potential to cause sleep disturbance. Section 16.20.055 of the Noise Ordinance prohibits refuse collection with a refuse collection vehicle between the hours of 6:00 p.m. and 6:00 a.m. in a residential zone. Since the project site is located adjacent to a residential zone, these time restrictions on refuse collection have been included as a condition of project approval and will be imposed by the Town if neighbor complaints are received about refuse collection activities. Required compliance with these ordinance restrictions and condition of approval will reduce noise impacts from this source to less than significant. In addition, Mitigation Measure NOI-3 will also require use of plastic tops on dumpsters to reduce noise from trash collection activities.

Short-Term Noise Increases. Short-term noise increases would occur during demolition of the existing structures on the site and construction of new project buildings. Demolition and construction equipment are typically similar, with the exception of paving equipment. Thus, the noise levels generated by these two phases would be similar over the course of the entire process.

Demolition/construction equipment noise levels would range from 78 to 95 dBA at 50 feet from the source, and would have the potential to disturb residences along Carlton Avenue. The residence at 105 Carlton Avenue is located approximately 20 feet from the eastern project boundary. It is unlikely, however, that demolition and construction noise would disturb residents along Los Gatos Almaden Road due to existing traffic noise and +100-foot setbacks from the southeast corner of the project site.

Table X of the Pack Study (Attachment 5 of the Initial Study) provides a list of the demolition and construction equipment expected to be used on the project, their reference noise levels at 50 feet and 25 feet, the distance the equipment needs to operate from the residential property line so as not to exceed the 85-dBA ordinance noise limit (at 25 feet or property plane or boundary), and the equipment noise levels calculated for each of the most impacted residential properties. As shown in this table, operation of most equipment (including paving machines, compactive rollers, scrapers, track loaders, bulldozers, excavators, generators, air compressors without enclosures) could generate sound levels that exceed the 85-dBA ordinance limit at 25 feet. Some equipment could operate in close proximity to adjacent residences.

Although there is a potential that the 85-dBA ordinance limit could be periodically exceeded during project demolition/construction activities, such exceedances would not necessarily result in a significant noise impact because these exceedances may only occur occasionally. The estimated noise levels in Table X are typical noise levels produced by the various pieces of equipment identified. Equipment used in the field can vary slightly, depending on the sizes of engines, how equipment is operated, age of equipment, and many other factors that are unknown at this time and therefore, cannot be predicted with any level of accuracy. In addition, the sound levels at the property boundaries at any given time will change dramatically such that maximum noise levels may occur for very short periods of time or may occur for longer periods of time. Given these conditions and the temporary nature of construction noise, short-term construction-related noise increases are considered to be a temporary significant impact. However, with implementation of noise controls specified in Mitigation Measure NOI-4, construction-related noise impacts would be reduced to a less-than-significant level.

Airport-Related Issues. The project site is not located within an airport land use plan. There is no public airport, public use airport, or private airstrip located within the Town's boundaries or within two miles of the project site. For air travel, the closest international airports are San Jose International Airport (SJC), San Francisco International Airport (SFO), and Oakland International Airport. The proposed project would not expose people residing or working in the area to excessive airport-related noise levels. Therefore, there would be no impact.

Mitigation Measures – Noise (NOI). The following measures are either required to reduce project-related noise impacts to a less-than-significant level or recommended for consideration:

NOI-1: Loading Dock Restrictions. For unloading/loading activities that occur before 1:00 p.m., all beverage truck drivers shall be required to orient the sides of their trucks with the roll up doors toward the rear of the store during operation of the roll up door (away from the property boundary). This measure could require the driver to turn the truck around if both sides of the truck are to be unloaded.

NOI-2: Mechanical Equipment Design. The Town shall require implementation of the first measure or implement the second measure:

- Provide acoustically-effective screens at the east and north sides of all roof-top mechanical equipment located within 120 feet from the east parapet of the CVS building. The screens shall be constructed air-tight and shall extend to a minimum of 1 feet above top of the mechanical unit. A gap of 1 inch may be maintained at the bottom of the screen to allow for drainage.

- The project applicant shall provide to the Town evidence that the mechanical equipment associated with the project will (preconstruction) and does (post-construction) comply with the standards of the Town of Los Gatos Noise Ordinance.

NOI-3: Trash Dumpster Design. Trash dumpsters shall have plastic tops to reduce the potential for noise disturbance from trash collection activities.

NOI-4: Construction Noise. To comply with the Town of Los Gatos Noise Ordinance time and noise limits during project construction, the Town shall require implementation of the following measures:

- a. Project contractors shall be required to comply with the Town of Los Gatos Noise Ordinance time and noise limits, including limiting construction activities to the hours between 8:00 a.m. and 8:00 p.m. on weekdays and 9:00 a.m. and 7:00 p.m. on weekends and holidays.
- b. Either the use of heavy equipment shall be restricted within 50 feet of the property boundary (80 feet for paving equipment and air compressors without enclosures) or the following quiet or "new technology" equipment shall be utilized as necessary to ensure compliance with the 85-dBA ordinance noise limit (85 dBA at 25 feet or 85 dBA outside the property plane):
 - All internal combustion engines used at the project site shall be equipped with a type of muffler recommended by the vehicle manufacturer.
 - All equipment shall be in good mechanical condition so as to minimize noise created by faulty or poorly maintained engine, drive-train and other components.
 - Temporary berms or noise barriers, such as lumber or other material stockpiles, shall be utilized wherever possible.
 - To minimize the potential for noise disturbance at adjacent or nearby residences, appropriate selection of equipment utilized for specific operations shall be done whenever feasible, such as the following:
 - Earth Movement: Wheeled equipment should be used rather than track equipment, whenever possible.
 - Ground Preparation: A motor grader should be used instead of a bulldozer for final grading.
 - Building Construction: Power saws should be shielded or enclosed where practical to decrease noise emissions.
 - Compressors and generators should be housed in manufacturer's acoustical enclosure where feasible.
 - Stationary equipment shall be located as far from noise sensitive uses as possible in order to meet the 85-dBA ordinance noise limit.

13. Population and Housing

Growth-Inducement, Displacement of Housing or Residents. The proposed project would not result in a significant increase in local population given its small size (26,503 s.f. of commercial space plus 1,980 square feet of storage/office) and the fact that it would replace a former commercial use. The project would not be considered growth-inducing, since the project would involve redevelopment of an existing developed parcel and the project would not extend roads or infrastructure to any adjacent properties. The General Plan encourages redevelopment of the project area since it designates the project site and surrounding properties as "mixed use commercial." The project helps to fulfill the Town's desire for redevelopment of this area as indicated by the General Plan.

14. Public Services

Services are currently provided to the project site as well as to adjacent commercial and residential uses. No significant increase in demand on public safety services is expected to be required for the proposed project since services were previously provided to the former auto dealership use on the site.

The Santa Clara County Fire Department has reviewed the project plans for site access and water supply, and the project will be required to meet Department requirements for minimum fire flow [1,500 gallons per minute (gpm) at 20 psi], automatic fire sprinklers, hydrant spacing/location (including one private on-site hydrant), etc. The project will be required to install an automatic fire sprinkler system, appropriate fire lane marking, and provide fire hydrants as required. Adequate fire apparatus (engine) access will need to be provided on any access roads, which includes 20-foot pavement width, a minimum turning radius of 36 feet outside and 23 feet inside, and a maximum slope of 15 percent. The Fire Department also requires potable water supplies to be protected from contamination caused by fire protection water supplies. The proposed plan will be subject to formal plan review by the Santa Clara County Fire Department to determine compliance with adopted model codes.

The proposed development plan would encompass commercial uses increasing community commercial space by 26,503 s.f. The Los Gatos/Monte Sereno Police Department currently patrols existing commercial and residential development on and around the project site. Project development would not generate additional population requiring law enforcement services. The potential increases in employment for the proposed project would not necessitate the construction of new police facilities, resulting in a less-than-significant impact.

Project development plans would involve commercial uses, similar to the previous use of the site as an auto dealership. The development of the proposed pharmacy and ancillary commercial uses would not generate additional students requiring services from community educational facilities. Consequently, the project would have less-than-significant effects on the community's school services.

The project would not increase Town population and, therefore, would not induce additional demand for recreational facilities. The project's potential impact on the demand for recreational facilities is discussed in Section 15, *Recreation*, below.

15. Recreational Facilities

Demand for Recreational Facilities. The project proposes to develop a 26,503 s.f. of commercial space at the intersection of Los Gatos Boulevard and Los Gatos Almaden Road. The development of the commercial uses would not generate an increase in the population of Los Gatos and would not result in increased demand for amenities associated with residential uses, such as neighborhood and regional parks.

Impacts Related to Construction of Recreational Facilities. The proposed project would not add new population to the area, and therefore would not increase the demand for recreational services.

16. Transportation/Traffic

The Town's Traffic Impact Policy (Resolution 1991-174) requires preparation of a detailed traffic study for any project with the potential to generate 20 or more additional AM or PM peak hour trips. The proposed project would add 82 trips during the AM peak hour and 227 trips during the PM peak hour. Based on the Town's Traffic Impact Policy, a detailed traffic impact study was required and the Town's contract transportation engineering firm, TJKM Transportation Consultants, completed the study. The TJKM traffic study is included as Attachment 6 of the Initial Study.

Significance Criteria. The significance thresholds established for the Town of Los Gatos have been applied in this analysis and these are outlined in the Transportation Element of the 2020 General Plan. Policy TRA-3.5 states that new projects shall not cause the level of service for intersections to drop more than one level if it is at Level of Service (LOS) A, B, or C and not drop at all if it is at LOS D or below. The Los Gatos Boulevard/Lark Avenue intersection is in the Santa Clara Valley’s Congestion Management Program, and the CMP standard for acceptable level of service at a CMP intersection is LOS E or better. Since the Town’s threshold is more restrictive, a project that meets the Town criteria would also meet this CMP standard.

CMP standards were applied to the analysis of freeway segments. The CMP defines an acceptable level of service for freeway segments as LOS E or better. A project is said to create a significant adverse impact on traffic conditions on a CMP freeway segment if for either peak hour:

- The level of service on the freeway segment degrades from an acceptable LOS E or better under Existing Conditions to an unacceptable LOS F under Project Conditions, or
- The level of service on the freeway segment is an unacceptable LOS F under Existing Conditions and the number of project trips on that segment constitutes at least one percent of capacity on that segment.

A significant impact by CMP standards is said to be satisfactorily mitigated when measures are implemented that would restore freeway conditions to Existing Conditions.

Project Trip Generation. The proposed project would generate 2,174 daily trips with 82 trips during the AM peak hour (49 inbound and 33 outbound) and 227 trips during the PM peak hour (104 inbound and 123 outbound). The project’s estimated trip generation rates are based on development of a 14,576 s.f. drug store with drive-through and a 1,980 square foot mezzanine, a 4,000 s.f. walk-in bank, and 8,000 s.f. of medical offices. Although the types of commercial uses that could ultimately occupy the proposed secondary building could vary, banks and medical offices typically have some of the highest trip generation rates for commercial uses. Therefore, these rates were applied in order to assess the project’s maximum (worst-case) impact.

Intersection Level of Service Operation. The TJKM traffic study evaluated the project’s impact at eight intersections:

1. Los Gatos Boulevard/Lark Avenue (Signalized)
2. Los Gatos Boulevard/Garden Lane/Gateway Drive (Signalized)
3. Los Gatos Boulevard/Village Square (Signalized)
4. Los Gatos Boulevard/Los Gatos Almaden Road/Chirco Drive (Signalized)
5. Los Gatos Almaden Road/Peach Blossom Lane/Project Access (Two-way Stop Control)
6. Los Gatos Almaden Road/Carlton Avenue (One-way Stop Control)
7. Los Gatos Almaden Road/National Drive (Signalized)
8. Los Gatos Boulevard/Blossom Hill Road (Signalized)

The level of service analysis results are summarized in Table 12 of the Initial Study for the following five scenarios:

1. Existing Conditions: Current (Year 2011) traffic volumes and roadway conditions.
2. Existing plus Approved (Background) Conditions: Current (Year 2011) traffic volumes and roadway conditions with the addition of traffic from approved developments within the Town of Los Gatos.
3. Existing plus Project Conditions: Current (Year 2011) traffic volumes and roadway conditions with traffic added only from the proposed project development.

4. Background plus Project Conditions: Identical to Background Conditions, plus the traffic added from the proposed project.
5. Background plus Project plus Pending Conditions (Cumulative Conditions): Identical to Background plus Project Conditions and with traffic added from future pending project within the Town of Los Gatos.

Existing Conditions. Los Gatos Boulevard is an arterial roadway with a posted speed limit of 35 miles per hour. Based on the weekday average daily traffic (ADT) data collected during October 2011 for Los Gatos Boulevard (north of Los Gatos Almaden Road), the ADT is approximately 31,300 vehicles per day.

The project site is currently vacant, but the site was previously used by an auto dealership and generated traffic in the project vicinity. Currently, the project site access (a right-in/right-out driveway) along Los Gatos Boulevard is located approximately 330 feet to the north of Los Gatos Almaden Road. There are also two access driveways along Los Gatos Almaden Road. There is an existing sidewalk (approximately six feet wide) on both sides of Los Gatos Boulevard and along the project frontage.

Under Existing Conditions, all study intersections operate at an acceptable service level (LOS C or better).

Existing Plus Approved Projects (Background) Conditions. The following approved, but unconstructed or not fully occupied projects would add a total of 1,196 trips during the AM peak hour and 1,394 trips during the PM peak hour on the Los Gatos street network:

1. 15940 Blossom Hill Road (residential)
2. 15881 Linda Avenue (residential)
3. 371 Los Gatos Boulevard (residential)
4. 55 Los Gatos Saratoga (retail/office)
5. 15720 Winchester Boulevard (office development replaces a single-family home)
6. 14881 National Avenue (medical office development replaces a single-family home)
7. 15400 Los Gatos Boulevard (office/retail)
8. 16005 Los Gatos Boulevard (mixed-use)
9. 950 University Avenue (self-storage)
10. 15928 Union Avenue (residential)
11. Samaritan Way (medical office)
12. Town Library (new library replaces the existing library)
13. 55 Placer Oaks (single-family housing)
14. 16213 Los Gatos Boulevard (residential replaces auto dealership)
15. 800 Blossom Hill Road (senior adult residential)
16. Albright Way Development (office and residential)
17. 930 University Avenue (soccer complex)
18. 106 Town Terrace (single family residential)

Under Existing Plus Approved Projects (Background) Conditions, all eight study intersections would continue to operate at acceptable conditions (LOS D or better).

Existing Plus Project Conditions. When project-related traffic increases are added to existing volumes (Existing Plus Project Conditions), all eight study intersections would operate acceptably during the AM and PM peak hours (LOS D or better). When project-related traffic increases are added to Background Conditions (Background Plus Project Conditions), there would be a slight increase in average delay, but all eight study intersections would operate acceptably during the AM and PM peak hours (LOS D or better). Therefore, the project's impact on intersection operations in the project vicinity would be less than significant.

TJKM noted that the southbound left-turn lane on Los Gatos Boulevard at Los Gatos Almaden Road is currently operating at capacity. This is apparent from its current signal operation in which the southbound left-turn signal phase is programmed to serve twice per cycle to minimize the queuing situation during the PM peak period. Operating a left-turn signal phase twice per cycle is typically not desired because it reduces green time for through traffic and disrupts traffic progression, in this case, on Los Gatos Boulevard. With addition of the project trips, the queue at the southbound left-turn movement at this intersection will increase by 50 feet (or two vehicles) per cycle. In order to optimize the signal operation, the Town will require, as a condition of project approval, that an additional southbound left-turn lane at Los Gatos Boulevard/Los Gatos Almaden intersection be provided to accommodate the potential queue build-up from project-related trips.

Background Plus Project Plus Pending Projects (Cumulative) Conditions. Pending projects listed above are expected to contribute a total of 1,529 vehicular trips during the AM peak hour and 2,343 vehicular trips during the PM peak hour on the Los Gatos street network. As indicated in Table 12 of the Initial Study, with the addition of the estimated pending project trips, six study intersections would operate acceptably and at the same level of service as under Background Plus Project Conditions. However, cumulative traffic increases at two study intersections (Los Gatos Boulevard/Lark Avenue and Los Gatos Almaden Road/Peach Blossom Lane) would cause level of service operation to deteriorate to LOS E during the PM peak hour, which would be a significant cumulative impact and project-related traffic contributions would be cumulatively considerable at these two intersections. Cumulative traffic impacts at these two intersections would be as follows:

- Under Cumulative Conditions, the intersection of Los Gatos Boulevard/Lark Avenue would carry significant additional traffic from the proposed North 40 Specific Plan project. Town staff has indicated that this intersection will require road widening and signal modifications to accommodate future traffic increases from cumulative development. The necessary improvements to mitigate cumulative impacts at this intersection consist of the addition of a third eastbound left-turn lane and dedicated receiving lane for the southbound right-turn (or equivalent improvement to be determined by the North 40 project). With these improvements, intersection level of service would improve to LOS D during both peak hours. It should be noted that this intersection was also projected to operate at unacceptable levels without mitigation under Town of Los Gatos 2020 General Plan Conditions, and these improvements were identified as necessary to mitigate future development impacts to a less-than-significant level under the 2020 General Plan. The Town of Los Gatos is pursuing these improvements as part of its Traffic Impact Fee (TIF) Program. This project is in the Town's CIP. The North 40 project is the main driver for the need for these improvements. The need for this improvement to mitigate cumulative impacts would not occur until buildout of the North 40 Specific Plan area (Table 12 of the Initial Study demonstrates that the project's impact at this intersection under Background Plus Project Conditions would be less than significant). It is not until the North 40 project is implemented that cumulative traffic increases result in LOS E, and these improvements are needed. Therefore, mitigation consisting of payment of traffic impact fees in accordance with the TIF Ordinance would reduce the project's contribution to this cumulatively significant impact to a less than cumulatively considerable level.
- Under Cumulative Conditions, the approaches of Peach Blossom Lane and the proposed project driveway to Los Gatos Almaden Road are expected to operate at LOS E during the PM peak hour. However, the Town will require, as a condition of project approval, that the applicant be responsible for completing the following improvements to this intersection:
 - Re-stripe the Peach Blossom Lane approach to this intersection to provide separate northbound left- and right-turn lanes.
 - Design the project driveway approach to this intersection to provide two exit lanes to minimize backups into the parking lot.

- Provide a left-turn pocket on the Los Gatos Almaden Road approach to this intersection with a minimum storage capacity of two cars so that cars entering the project driveway do not block through traffic on Los Gatos Almaden Road.

Required completion of these improvements by the project applicant would reduce the project's contribution to this cumulatively significant impact to a less than cumulatively considerable level.

Freeway Impacts. The project's impact on two SR 17 freeway segments (both directions) were evaluated: (1) Lark Avenue to SR 85; and (2) Saratoga Avenue to Lark Avenue. Similarly, the project's impacts on two SR 85 freeway segments (both directions) were assessed: (1) Union Avenue to S. Bascom Avenue; and (2) S. Bascom Avenue to SR 17. These segments currently operate at levels ranging from LOS B to LOS F (see Table VI of Attachment 6 of the Initial Study for details). With project implementation, they would continue to operate at LOS B and LOS F (those currently operating at LOS F would continue to operate at LOS F with the proposed project). Since project-related traffic increases would be less than one percent of the study freeway segment traffic during both the AM and PM peak hours, the project's impact on nearby freeways would be less than significant.

Air Traffic Patterns. The project site is not located within an airport land use plan, nor is there a public airport, public use airport, or private airstrip located in the project vicinity. Therefore, the project would have no impact on air traffic patterns, would not directly increase air traffic levels, nor would there be any change in location resulting in substantial safety risks.

Traffic Safety Hazards. Based on collision reports obtained from the Town staff (August 1, 2008 – August 1, 2010), there were four collisions each at the Los Gatos Boulevard/Lark Avenue and Los Gatos Boulevard/Blossom Hill Road intersections. Using the existing peak hour turning movement counts, the number of vehicles entering the Los Gatos Boulevard/Lark Avenue intersection is estimated to be 28.53 million vehicles during the aforementioned two-year period. The estimated average daily traffic (ADT) entering the intersection is 39,075 vehicles per day (vpd). The collision rate for an intersection is defined as the number of collisions per million vehicles entering the intersection. Thus, the collision rate at this intersection is calculated to be 0.14 ($=4 \div 28.53$) collisions per million vehicles. This is lower than the statewide average rate, 0.55 based on the 2009 California state highways collision data for a four-way approach suburban signalized intersection. Similarly, the estimated ADT entering the Los Gatos Boulevard/Blossom Hill Road intersection is 25.56 million vehicles and the collision rate for this intersection is calculated to be 0.16 ($=4 \div 25.56$). The estimated ADT entering the Los Gatos Boulevard/Garden Lane/Gateway Drive intersection is 22.26 million vehicles and the collision rate for this intersection is 0.08 ($=2 \div 22.66$).

No traffic collisions were recorded for the same duration at the Los Gatos Boulevard/Village Square, Los Gatos Boulevard/Los Gatos Almaden Road, Los Gatos Almaden Road/Carlton Avenue and Los Gatos Almaden Road/National Avenue intersections. The calculated collision rates for the Los Gatos Boulevard/Lark Avenue, Los Gatos Boulevard/Garden Lane/Gateway Drive and Los Gatos Boulevard/Blossom Hill Road intersections (August 1, 2008 to August 1, 2010) are well below the statewide collision rate of 0.55. No traffic collision was recorded for the same duration at the other study intersections. The proposed project is expected to have little or no impact on the collision rate (or safety) at the study intersections or on the study road segments.

Vehicular Access. The proposed vehicular access to the proposed project site is via a right-in/right-out (RI/RO) only access on Los Gatos Boulevard and a full access driveway on Los Gatos Almaden Road at Peach Blossom Lane. Project-related trips from areas to the north on Los Gatos Boulevard are expected to make a left-turn or U-turn at the Los Gatos Boulevard/Los Gatos Almaden Road intersection to access the project site. Entering and exiting both driveways would appear to have good visibility based on a field review by TJKM. The signal operation at Los Gatos Boulevard/Los Gatos Almaden Road intersection

appears to create sufficient gaps for entering/exiting cars to access the driveways. No significant traffic safety problems would be posed by the proposed site access configuration.

Construction Traffic. Since the finished floor elevation of the proposed building would be close to the elevation of the existing building, site grading would be close to balanced with only limited export proposed. The Town will require, as a condition of project approval, limited haul truck operations during peak periods.

Emergency Access. The project site has frontage on two public streets: Los Gatos Boulevard and Los Gatos Almaden Road. Direct emergency access to project site facilities would be available from these streets. Therefore, public safety impacts associated with emergency access would be less than significant.

Conflicts with Alternative Transportation (Pedestrian, Bicycle, and Transit Access). At present, there are sidewalks along Los Gatos Boulevard and Los Gatos Almaden Road in the project vicinity. The project site is expected to generate moderate pedestrian traffic along Los Gatos Boulevard and Los Gatos Almaden Road from the adjacent neighborhood. The Los Gatos Boulevard/Los Gatos Almaden Road intersection has pedestrian signals and crosswalks on all four legs of the intersection, providing adequate controlled pedestrian access to the project site. The VTA reviewed project plans and suggested that the Town consider requiring reconfiguration of site frontages on Los Gatos Boulevard and Los Gatos Almaden Road to provide greater buffer between pedestrians and automobile traffic, either through the addition of a planting strip or additional sidewalk width. As indicated by VTA, such measures would help encourage walking to/from the project site and incrementally reduce trip generation and project-related GHG emissions.

Currently, there are bike lanes along Los Gatos Boulevard and Los Gatos Almaden Road near the project site. VTA reviewed project plans and suggested that the Town consider requiring the applicant to provide bicycle parking within the project site, as a condition of project approval. Bicycle parking could include bicycle lockers for long-term parking and two bicycle racks for short-term parking. VTA's Bicycle Technical Guidelines provide guidance for estimating supply, siting, and design for bicycle parking facilities.

Based on field observations, Bus Line 49 runs along Los Gatos Boulevard in the vicinity of the project site. The nearest bus stop for Line 49 is located at the project site's frontage on Los Gatos Boulevard. The Town will require, as a condition of project approval, that the bus stop be maintained at its current location and that the bus duckout meet VTA specifications. A bus duckout was incorporated into current project plans and the proposed design was reviewed by the VTA and the VTA indicated are generally consistent with VTA design standards. VTA requests that this bus stop be maintained with sidewalk that is a minimum 8 feet by 40 feet adjacent to the bus stop to ensure ADA accessibility.

There is an existing bench at this bus stop. Project plans indicate that a bus duckout will be provided on Los Gatos Boulevard, but there is no bench indicated on project plans at the bus stop. The project is not expected to have a significant impact on transit ridership levels. However, the VTA has requested re-installation of a bench to encourage transit use.

17. Utilities and Service Systems

Wastewater Facilities and Service. The West Valley Sanitation District (WVSD) provides wastewater collection and disposal services for the town of Los Gatos, as well as Monte Sereno, much of Saratoga and some unincorporated areas of the county within the district boundary. The WVSD's system within the Town of Los Gatos consists of gravity mains ranging from 6 inches to 27 inches in diameter. The collection system flows north, exiting the Town limits through multiple trunk sewers. These systems continue to the north through the City of San Jose trunk sewers and ultimately to the San Jose/Santa Clara Water Pollution Control Plant in Alviso.

There is an 8-inch lateral sanitary sewer line on the site that served the previous auto dealership use on the property. This existing sewer line connects to a municipal 10-inch sewer main in Los Gatos Almaden Road. For the proposed project, a new 6-inch sewer line would extend eastward from western side of the site between the pharmacy building and the secondary commercial shops. On the eastern side of the property, the sewer line would run southward and connect to the existing 8-inch lateral sewer line in Los Gatos Almaden Road. The new on-site sewer facilities would replace the existing pipelines to accommodate the proposed commercial uses. The new on-site wastewater collection facilities would connect with existing municipal sewer facilities and not require the construction of new, expanded wastewater collection or treatment facilities. Consequently, the project would have a less than significant effect on existing municipal wastewater facilities.

Water Facilities and Service. Water service to the project area is provided by the San Jose Water Company (SJWC). The SJWC supplies domestic water to Los Gatos, Monte Sereno, San Jose, Campbell, Saratoga, and Cupertino. Water supply sources include ground water, mountain surface water, imported surface water, and the Cupertino Water System. Groundwater is pumped from over 100 wells that draw water from the Santa Clara Groundwater Basin. Surface water imported from the Sacramento-San Joaquin Delta and purchased from the SCVWD comprises 51 percent of SJWC's supply. A smaller portion is impounded in local reservoirs in Santa Clara County. Local surface water from the watershed in the Santa Cruz Mountains is 10 percent of SJWC's supply.

The San Jose Water Company (SJWC) provides water service to existing commercial buildings on the project site via a 12-inch water distribution line in Los Gatos Almaden Road. The proposed utility plan indicates that 2-inch and 6-inch on-site water lines would connect to a water main in Los Gatos Boulevard to serve domestic and fire water to the secondary commercial building. Similarly, the water distribution line in Los Gatos Almaden Road would provide fire and domestic water service to the proposed pharmacy on the site.

The replacement of existing water facilities with new facilities would involve the installation of water-saving fixtures that would comply with Town requirements for water conservation and contribute to achieving community sustainability objectives, a beneficial effect of the proposed project. As a result, impacts on water facilities and service would be less than significant.

Stormwater Drainage Facilities. There are storm drain facilities on the site. Proposed storm drainage facilities are discussed above in more detail under Section 9, Hydrology and Water Quality.

Solid Waste. The West Valley Collection & Recycling, LLC (WVCR) is the exclusive recycling, green waste, and garbage hauler for the Town of Los Gatos, the cities of Campbell, Monte Sereno, and Saratoga and unincorporated Santa Clara County. All recycling, green waste, and garbage are picked up by WVCR and transported directly to the Guadalupe Landfill, located in the City of San Jose.

The Guadalupe Landfill is a Class III solid waste landfill. The total permitted capacity of the landfill is 16.5 million cubic yards. As of the end of 2008, the landfill has used approximately 4.8 million cubic yards or 29 percent of its capacity. The projected capacity remaining as of the end of 2008 is 11.7 million cubic yards. Currently, the landfill is expected to reach its capacity in 2031.

WVCR provides single stream recycling to single-family and multi-family residents as well as commercial customers. Single stream recycling means all recyclables are placed in a single bin and do not need to be sorted based on the material type (i.e. paper, plastic, metal, etc.). All recyclable materials are sorted at WVCR's Materials Recovery Facility (MRF) in the City of San Jose. WVCR also collects green waste, or yard trimmings, from residential customers. The green waste is taken to the Guadalupe Landfill.

The implementation of the General Plan policies for solid waste handling would promote waste reduction and compliance with recycling regulations. Consequently, the project's impact on solid waste services would be less than significant.

18. Mandatory Findings of Significance

Significant Impacts on the Natural and Man-Made Environments. This Initial Study indicates the project has the potential to degrade the quality of the environment and adversely affect human beings in the following manner:

- **Geology and Soils:** Fill materials and loose alluvial materials underlying the subject site are potentially compressible and could be subject to total and differential settlement.
- **Hazards and Hazardous Materials:** Public health risks from worker/public exposure to hazardous building materials present on the project site and potential contaminants in site soils.
- **Noise and Vibration:** Exposure of adjacent residents to significant noise increases from beverage truck roll up door operations at the proposed loading dock, if they occur between 6:00 a.m. and 1:00 p.m. Operation of roof-top mechanical equipment could exceed the 55-dB DNL Noise Element noise limit by 2 dBA.

Mitigation measures outlined in this Initial Study will be required to reduce these impacts to less-than-significant levels.

Cumulative Impacts. When the proposed project is considered together with other recently constructed, approved, or proposed projects in the vicinity, the proposed project could contribute to cumulative impacts, particularly those related to traffic increases and associated air quality and noise impacts. Projects located within the project area and within the Town of Los Gatos that have been approved but not yet constructed or constructed but not yet fully occupied are listed as follows:

1. 15940 Blossom Hill Road (residential)
2. 15881 Linda Avenue (residential)
3. 371 Los Gatos Boulevard (residential)
4. 55 Los Gatos Saratoga (retail/office)
5. 15720 Winchester Boulevard (office development replaces a single-family home)
6. 14881 National Avenue (medical office development replaces a single-family home)
7. 15400 Los Gatos Boulevard (office/retail)
8. 16005 Los Gatos Boulevard (mixed-use)
9. 950 University Avenue (self-storage)
10. 15928 Union Avenue (residential)
11. Samaritan Way (medical office)
12. Town Library (new library replaces the existing library)
13. 55 Placer Oaks (single-family housing)
14. 16213 Los Gatos Boulevard (residential replaces auto dealership)
15. 800 Blossom Hill Road (senior adult residential)
16. Albright Way Development (office and residential)
17. 930 University Avenue (soccer complex)
18. 106 Town Terrace (single family residential)

These projects are evaluated in the above sections under Background Conditions. The Town has identified the following pending projects (Background Plus Pending, or Cumulative Conditions), which are foreseeable projects that are proposed but not approved, and could add traffic to the study intersections:

1. North Forty Specific Plan (mixed-use)
2. 15500 Los Gatos Boulevard (redevelopment assumptions for Moore Buick GMC)
3. 620 Blossom Hill Road (redevelopment assumptions for Bentley Silicon Valley)
4. 20 Dittos Lane Apartments (residential)

5. Twin Oaks (single family residential subdivision)
6. 300 Marchmont Road (k-8 private school expansion)
7. 16212 Los Gatos Boulevard (residential replaces auto dealership)
8. 339-341 Bella Vista (single family residential)
9. 135 Riviera Drive (residential apartments expansion)

The geographic scope of the cumulative analysis varies by resource area. For the cumulative traffic assessment, the geographic scope of the cumulative analysis includes 8 intersections along Los Gatos Boulevard and Los Gatos Almaden Road. The geographic scope of the cumulative air quality analysis is regional (San Francisco Bay Area Air Basin), while the geographic scope of the greenhouse gas analysis is global. The cumulative noise impact analysis is more localized and limited to the area in the vicinity of the project site. For the evaluation of cumulative impacts on public services and utilities, the geographic scopes vary with each service agency's service boundary, which is the town boundary in some cases.

Of the above-listed projects, none are located in the immediate project vicinity except for 15500 Los Gatos Boulevard, which is located adjacent to the site's northern boundary. There is no specific development proposal for this site at this time and therefore, no cumulative construction-related air quality or noise impacts from overlapping construction at the two sites are expected to occur. This site was identified in the General Plan Update as having redevelopment potential and the cumulative traffic analysis accounts for potential future redevelopment, but there are no site-specific redevelopment plans.

In addition, the North Forty Specific Plan project is located approximately ½ mile north of the project site and due to its proximity, there is a potential for cumulative traffic and related air quality impacts, which are discussed above under these topics. Based on the discussions above, with implementation of mitigation measures specified in this Initial Study, the project's contribution to cumulative air quality, noise, and traffic impacts would be less than cumulatively considerable and therefore, less than significant.